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# Social Security Bulletin



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Number 10

Social Security Act Amendments of 1950: A Summary and Legislative History

The Conference on Aging

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# Social Security in Review

# **Program Operations**

HE number of families receiving aid to dependent children has risen in the 5 years that have elapsed since the end of World War II, from 255,000 to more than 650,000. During this period the upward trend has been interrupted only three times by slight decreases-in November 1947, again in June and July 1948, and now in July 1950. The first interruption was caused by a drastic cut in one State as the result of inadequate funds. The interruption in 1948 came at the turn of the fiscal year and represented administrative cuts in several States. The decrease in July 1950, like that in 1948, came at the time when most States enter a new fiscal year or biennial period and seems to be a temporary check in the upward trend rather than the beginning of a decline. The 10-percent drop in the South Carolina load, where the percentage of need met was reduced from 75 to 50 percent, by itself made the difference between a slight increase and a slight decrease in the national load. True. the tighter labor market that has arisen because of the Korean war situation is undoubtedly taking some families off the aid to dependent children rolls, especially in industrial States; this program can be expected to react to changing conditions more quickly than either old-age assistance or aid to the blind. According to previous experience, however, the demand for labor must become more acute than at present before employment can be expected to reduce the aid to dependent children case load.

The aged and blind recipient case

loads continued their slow upward trend in July. State changes in the old-age assistance program were fairly uniform, ranging from an increase of only 2.5 percent to a decrease of only 0.6 percent. State changes in the aid to the blind program showed a somewhat greater range but one that does not appear significant in view of the small case loads involved. The general assistance load continued to drop in July, as it has since March. The national decline was nearly 5 percent, with seven States showing decreases of more than 10 percent. War-related employment and seasonal factors were largely responsible for the general assistance decline.

Payment levels were changed substantially in a number of States between June and July; since the case loads of the States involved were relatively small and since increases as well as decreases occurred, the net decrease in national averages amounted to only 60 cents for general assistance and to less than 35 cents for each of the three special programs. The changes in payments were made either through revision of the standards of assistance or adjustment of the percentage of need met.

South Carolina cut average payments sharply in all programs—for old-age assistance, \$4.16; for aid to the blind, \$6.49; for aid to dependent children, \$9.94; and for general assistance, \$4.13. Idaho also reduced payments in all programs, although not to the same extent. Arizona drastically lowered payments for aid to dependent children and for general assistance, with a somewhat lighter cut for old-age assistance. Florida subtracted about \$5.50 from its old-

age assistance payment and \$5.00 from its aid to the blind payment, and Montana decreased its aid to dependent children average by more than \$4.00. In West Virginia, on the other hand, the restoration of cuts imposed during the preceding quarter brought up the average payment for old-age assistance \$5.51, for aid to the blind \$5.38, and for aid to dependent children \$8.50. Wisconsin raised its general assistance average about \$5.00, while Connecticut's revised standards increased the aid to dependent children payment by \$6.72.

UNDER THE OLD-AGE and survivors insurance program, 2.9 million persons were receiving monthly benefits at the end of July, 369,000 more than a year earlier. Aged beneficiaries made up 72 percent of the total and accounted for 85 percent of the increase. Monthly benefits being paid at the end of July totaled \$61.6 million, an increase of 17 percent from the monthly rate a year earlier. Aged beneficiaries were receiving 80 percent of this amount. The average monthly benefits payable in July were as follows: for retired workers, \$26.33; wives, \$13.96; children, \$13.27; aged widows, \$20.96; widowed mothers, \$21.22; and parents, \$13.85.

During July, monthly benefits were awarded to about 41,000 persons. Primary benefits accounted for about 45 percent of the monthly benefit awards; wife's benefits, 17 percent; child's, 19 percent; aged widow's, 11 percent; widowed mother's, 7 percent; and parent's, less than 1 percent. Lump-sum death payments totaling \$2.7 million were awarded

during July, based on the wage records of 16,000 deceased workers who left no survivors immediately eligible for monthly benefits.

THE EMPLOYMENT SITUATION for the Nation continued to improve in July, even though according to the Bureau of the Census it did not yet reflect the impact of recent international developments. The number of persons holding nonfarm jobs approached peak levels, rising from 52.4 million in June to 52.8 million. Unemployment, estimated at 3.2 million, was less by about 200,000 than the June figure and by approximately 1 million than that a year

Claims under the State unemployment insurance programs for both new and continuing unemployment fell below the June totals and were only a little more than half the postwar highs reached in January of this year. Initial claims dropped 11 percent to 944,000, and weeks of unemployment claimed fell 11.9 percent to 6 millionboth totals the lowest so far this year. An average of 1,158,000 workers received unemployment insurance benefits in July-17 percent less than in June and 45 percent less than the all-time high of March 1950. The amount of benefits paid to unemployed workers also declined, from \$119.4 million in June to \$99.7 million. The average weekly payment for total unemployment dropped for the sixth successive month; the average was \$20.40 in June and \$20.35 in July.

Average weekly insured unemployment under the State and railroad programs and under the veterans' unemployment allowance program continued the downward trend that had started in February, declining from 1,591,000 in June to 1,470,800.

### **United Nations Day**

On October 24, 1950, the world celebrates the fifth anniversary of the coming into force of the United Nations Charter. United Nations Day this year finds the establishment by the United Nations of new programs of technical assistance in social welfare as well as in other fields. The Social Security Administration, with

# Selected current statistics

[Corrected to Sept. 6, 1950]

Item	July	June	July	Calendar year		
Constant Constant	1980	1950	1949	1949	1948	
Labor Force 1 (in thousands)	137		U			
Total civilian  Employed  Covered by old-age and survivors insurance <sup>3</sup> Covered by State unemployment insurance <sup>3</sup> .  Unemployed	64, 427 61, 214 35, 483 32, 400 3, 213	64, 866 61, 482 35, 276 32, 300 3, 384	63, 815 59, 720 34, 349 31, 329 4, 005	62, 105 88, 710 33, 314 31, 581 3, 395	61, 442 59, 378 35, 333 32, 857 2, 064	
Personal Income (in billions; seasonally adjusted at annual rates)	11 11					
Total.  Employees' income 1.  Proprietors' and rental income.  Personal interest income and dividends.  Public aid 2.  Social insurance and related payments 7.  Veterans' subsistence allowances 2 and bonuses.  Miscellaneous income payments 4.	\$219. 0 143. 4 45. 0 17. 8 2. 4 6. 1 2. 3 2. 0	\$217. 1 143. 1 42. 3 17. 8 2. 4 6. 3 2. 7 2. 5	\$203. 5 133. 8 40. 2 16. 6 2. 2 6. 9 2. 1	\$206. 1 134. 5 41. 7 17. 2 2. 2 6. 8 2. 0	\$209. 5 134. 7 47. 3 16. 1 1. 8 5. 5 2. 4	
Old-Age and Survivors Insurance	2.0	2.5	1.7	1.7	1.7	
Monthly benefits: Current-payment status:10 Number (in thousands). Amount (in thousands). Aeerage primary benefit	2, 946 \$61, 125 \$26, 33	2, 930 \$60, 682 \$26.30	2, 577 \$52, 131 \$26, 77	\$655, 852	8543, 628	
Awards (in thousands): Number Amount	41 8924	\$3 \$1, 206	\$1, 165	682 \$15, 343	812, 748	
Unemployment Insurance 3		0.1, 2.0.0	91,100	410,010		
Initial claims (in thousands) Weeks of unemployment claimed (in thousands) Weeks compensated (in thousands) Weekly average beneficiaris (in thousands) Benefits paid (in millions) <sup>12</sup> Average weekly payment for total unemployment	944 5, 990 5, 019 1, 158 \$100 \$80. 35	1, 061 6, 800 6, 016 1, 388 \$119 \$\$0, 40	1, 416 8, 845 7, 442 1, 717 \$149 \$80, 58	17, 660 102, 612 86, 638 1, 666 \$1, 737 \$80, 47	10, 918 (11) 42, 695 921 \$796 \$19.05	
Public Assistance						
Recipients (in thousands): Old-age assistance	2, 797	2,790	2, 643		A	
Families. Children. Aid to the blind.	653 1, 658 96 499	654 1, 660 95 525	544 1, 382 90 461	*********		
General assistance.  Average payments: Old-age assistance.  Aid to dependent children (per family).  Aid to the blind.  General assistance.	\$45.88 70.18 45.80 45.47	\$45.85 70.57 46.05 46.06	\$43.69 78.78 45.22 47.61			

<sup>&</sup>lt;sup>1</sup> Continental United States only. Estimated by the Bureau of the Census, evcept as noted. Monthly employment figures represent specific week and annual figures, average week (unemployment insurance data represent pay period instead of week). <sup>2</sup> Estimated by the Bureau of Old-Age and Sur-vices Insurance.

I areas.

Civilian and military pay in cash and in kind,
Civilian and military pay in cash and in kind, other labor income (except workmen's compensa-tion), mustering-out pay, terminal-leave pay, and Government contributions to allowances for de-pendents of enlisted personnel. Excludes employee contributions under social insurance and related

\* Payments to recipients under the 3 special public

other departments and agencies of the Federal Government, will participate in the programs, which will be carried out in conjunction with the United Nations and its specialized agencies; similar programs are operated under bilateral agreements between the

assistance programs and general assistance.

<sup>7</sup> Includes old-age and survivors insurance benefits; railroad, Federal, State, and local retirement benefits; veterans' pensions and compensation; workmen's compensation; State and railroad unemployment insurance and temporary disability benefits; and readjustment allowances to veterans under the Servicemen's Readjustment.

and readjustment allowances to veterans under the Servicemen's Readjustment Act.

\* Under the Servicemen's Readjustment Act.

\* Includes payments under the Government life insurance, national service life insurance, and military and naval insurance programs, the Government contribution to nonprofit organizations, business transfer payments, and recoveries under the Employer's Liability Act for railroad workers

and seamen.

B Benefit in current-payment status is subject to
no deduction or only to deduction of fixed amount
that is less than the current month's benefit.

Bata not available.

n Gross: annual amounts adjusted for voided benefit checks.

United States and other countries. It is anticipated that the United Nations and its specialized agencies will call on the Social Security Administration, as well as other Government depart-

(Continued on page 20)

Estimated by the Bureau of Old-Age and Survivors Insurance.

1 Data from the Bureau of Employment Security,
Department of Labor.

1 Data from the Office of Business Economics,
Department of Commerce. Continental United
States, except for employees' income, which includes
pay of Federal civilian and military personnel in
all areas.

# Social Security Act Amendments of 1950: A Summary and Legislative History

by WILBUR J. COHEN and ROBERT J. MYERS\*

THE Social Security Act Amendments of 1950 became law on August 28, 1950, when President Truman affixed his signature to H. R. 6000. The new social security bill became Public Law 734 (81st Congress, second session).

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In signing the bill, President Truman stated that "passage of this legislation is an outstanding achievement." He pointed out that "by making it possible for most families to obtain protection through the contributory insurance system, and by increasing insurance benefits, the Act will ultimately reduce dependence on public charity. This measure demonstrates our determination to achieve real economic security for the American family. This kind of progressive, forward-looking legislation is the best possible way to prove that our democratic institutions can provide both freedom and security for all our citizens.

"We still have much to do before our social security programs are fully adequate. While the new Act greatly increases coverage, many more people still need to be brought into the old age and survivors insurance sys-Expanded coverage and increased benefits in old age insurance should now be matched by steps to strengthen our unemployment insurance system. At the same time, we urgently need a system of insurance against loss of wages through temporary or permanent disability. These and other vital improvements our social security laws are needed in addition to the Act which I have signed today. I shall continue to urge action on this unfinished business and I know that the Committees of Congress are now preparing to give these matters serious consideration."

The amendments provide the first significant revision of the Social Security Act since the changes made by Congress in 1939. There are four titles in the new law: I—Amendments to Title II of the Social Security Act; II—Amendments to Internal Revenue Code; III—Amendments to Public Assistance and Maternal and Child Welfare Provisions of the Social Security Act; and IV—Miscellaneous Provisions.

# **Summary of Chief Provisions**

The major provisions of the new social security law may be summarized briefly. They extend coverage and liberalize the benefits of the Federal old-age and survivors insurance program, broaden and liberalize Federal grants to the States for public assistance and for maternal and child health and child welfare services, and restrict the authority of the Secretary of Labor in connection with State unemployment insurance laws.

### Old-Age and Survivors Insurance

The new law makes three important changes in the Federal old-age and survivors insurance program. First, coverage is extended to approximately 10 million additional persons, including the nonfarm self-employed other than doctors, lawyers, engineers, and members of certain other professional groups. Regularly employed domestic and farm workers, a small number of Federal employees who are not covered under the civil service retirement program, and a few others-members of very small occupational groupsare also included; and workers in Puerto Rico and the Virgin Islands are covered. In addition to the automatic coverage extended to these groups, the opportunity to be included is extended to the 1.5 million people

who work for State and local governments and are not under retirement systems and to about 600,000 employees of nonprofit organizations. Table 1 presents estimates of the number of persons in the newly covered groups.

The second major change substantially liberalizes the amount of benefits payable to individuals. Table 2 gives estimates of the average payments under the old law and the new law, while table 3 shows illustrative monthly benefits under the new law. For a retired worker the average benefit is increased from around \$26 a month to \$46 for persons who are on the rolls now and to around \$50-55 a month for those who retire after the new law takes full effect. This increase means that, for a man and wife who are both aged 65, average benefits will be around \$75-80 a month.

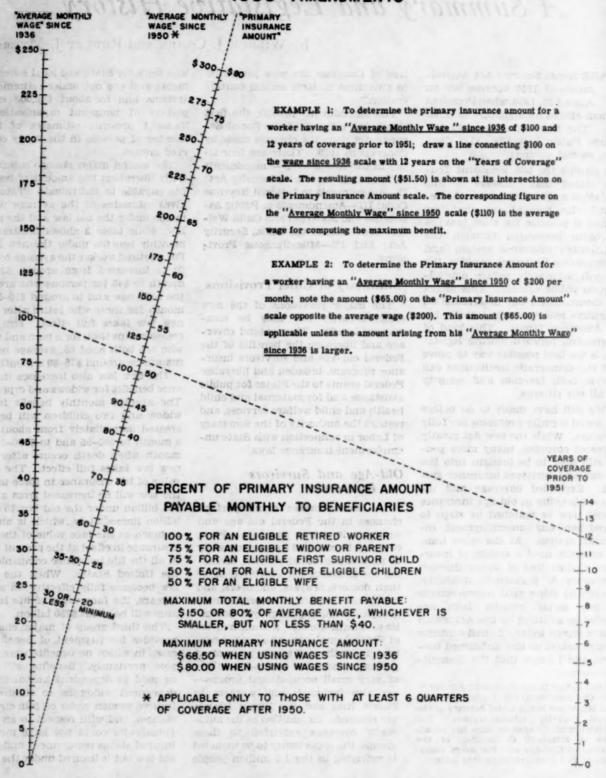
The new law also increases insurance benefits for widows and orphans. The average monthly benefit for a widow and two children will be increased immediately from about \$50 a month to \$90-95 and to \$100-105 a month when death occurs after the new law takes full effect. The face value of life insurance in force under the law will be increased from about \$85 billion under the old law to \$190 billion immediately, which is almost as much as the face value of the life insurance in effect at the present time in all the life insurance companies in the United States. When the new law becomes fully effective, in about 2 years, the face value of life insurance will be about \$250 billion.

The third group of major changes provides for payment of benefits in cases in which no benefits were payable previously. Benefits will now be paid to dependent husbands and dependent widowers, to children of insured women under certain circumstances, and with respect to an individual who could not have met the insured status requirement under the old law but is insured under the more

Bulletin, October 1950

<sup>\*</sup>Mr. Cohen is the Technical Adviser to the Commissioner for Social Security, and Mr. Myers is the Chief Actuary of the Social Security Administration. The authors wish to acknowledge the assistance of Elizabeth G. Sanders of the Bureau of Old-Age and Survivors Insurance in the preparation of this article.

# OLD-AGE AND SURVIVORS INSURANCE BENEFIT CHART. 1950 AMENDMENTS



B

Table 1.—Old-age and survivors insurance: Extension of coverage under the 1950 amendments

[Number in an average week]

Category	Number covered
Total	9, 800, 000
Compulsory coverage, total  Nonfarm self-employed Agricultural workers Borderline employment Regularly employed on farms Domestic workers Federal civilian employees not under a retirement system Employees outside the United States Employment in Puerto Rico and Virgin Islands New definition of "employee"	4, 700, 000
Voluntary coverage, total  Employees of nonprofit organizations.  Employees of State and local governments.	2, 050, 000 600, 000 1,450, 000

<sup>&</sup>lt;sup>1</sup> Excludes a relatively small number of transit workers who will be compulsorily covered.

liberal requirements in the new law (table 4). Lump-sum death payments will be made, moreover, in the case of all insured deaths. Eligible beneficiaries may earn as much as \$50 a month in covered employment and still receive benefits (as against a maximum on earnings of \$14.99 under previous law); moreover, for those aged 75 or over there is now no withholding of benefits because of work in covered employment.

### Public Assistance

Public Law 734 makes four significant changes in the public assistance provisions of the Social Security Act. Perhaps the most important is the addition to the Federal grantsin-aid program of a new category-Federal grants-in-aid to the States for needy individuals who are permanently and totally disabled.

Another important change remedies a basic defect in the aid to dependent children program. Before. there was no provision for the need of the parent or other relative with whom the child was living. The new legislation includes the relative with whom the dependent child is living as a recipient for Federal matching purposes.

Third, the Federal Government will match expenditures for assistance to aged and blind persons in certain types of public medical institutions. Under the old law no ex-

penditures made to persons in public institutions were matchable. Further, if the State plan includes provision for payments to persons in any private or public institution, the State must establish or designate some State agency that will be responsible for establishing and maintaining standards for such institutions. This requirement will raise the standards of those institutions that have been understaffed and underfinanced, that have been firetraps, and in which people have been badly treated.

Fourth, Federal matching funds will be available for direct payments made by the States to doctors, hospitals, or other persons furnishing medical care. Under previous law the Federal Government did not participate in the cost of medical care unless payment for such care was made directly to the assistance recipient. This new provision will make it possible to develop working relations with the medical profession, hospitals, public health officials, and other groups to improve the quality and quantity of medical care for the 5 million persons receiving assistance under the Social Security Act.

# Maternal and Child Health and Child Welfare Services

Another major provision in the amendments authorizes increases in Federal grants for maternal and child health services, child welfare services, and services for crippled children. A total of \$22 million had been authorized for grants to the States for the maternal and child health, child welfare, and crippled children programs under title V of the Social Security Act. This total is increased to \$37 million for the fiscal year ending June 30, 1951, and to \$41.5 million for each year thereafter.

### Costs

The estimated level-premium costs of the new insurance program are shown in table 5. As will be seen from the table, the level-premium cost under the old law-taking into account 2-percent interest-is 4.50 percent of payroll. This amount is considerably lower than the cost estimated when the program was revised

in 1939, largely because of the rise in the wage level during the past decade (higher wages result in lower cost as a percentage of payroll because of the weighted nature of the benefit formula). wootsill svinglel

Under the new law the level-premium cost of the benefits is increased to 6.10 percent of payroll. This figure must be adjusted slightly, however, for two factors—the administrative costs, which are charged directly to the trust fund, and the interest earnings on the present trust fund, which will be about \$13.5 billion at the end of 1950. When these elements are considered the net level-premium cost of the amended law is shown to be 6.05 percent of payroll.

The additional Federal costs for the public assistance and maternal and child health and child welfare amendments are estimated at \$177-220 million a year, as shown in table 6, which also notes the assumptions on which the estimates are based. These estimates may be high, because they do not consider the possible effect on the assistance programs of the old-age and survivors insurance amendments, which increase benefit amounts and make more persons eligible immediately for insurance benefits; as a result, some persons may be able to leave the assistance rolls and others may have their assistance payments lowered. On the other hand, should assistance rolls and the amount of the average assistance payments continue to increase as they have in the

Table 2.—Old-age and survivors insurance: Average monthly benefit payments and average lump-sum death payments in June 1950 and under the 1950 amendments

Type of benefit	Average benefit,	efit ı	ed aver inder ti dments	
Type of benent	June 1950	1951	1960	2000
Old-age (primary).	\$26 27	\$45-46 47-47	\$50-50 53-53	\$49-50 57-58
Female	21 14	37-87 24-25	38-38 27-27	36-38 29-30
Widow's 1 Parent's Child's	21 14 18	35-36 35-36 33-34	39-39 38-38 35-36	44-40 42-43 26-37
Mother's (widow's current)	21	40-40	43-44	45-46
Lump-sum death payment 2	168	143-146	156-159	149-150

<sup>1</sup> Also represents husband's and widower's bene fits.

3 Average amount per deceased worker.

past, the estimates given in table 6 may be low. In any case the full financial effect will not become known for a year or two.

# Legislative History

# Action in the House of Representatives

Under the Constitution, all revenue bills must originate in the House of Representatives. Since social security legislation involves taxes, it must be first introduced in the House. For this reason, on February 21, 1949. President Truman transmitted his recommendations and drafts of two bills to Mr. Doughton, Chairman of the House Committee on Ways and Means. The two bills were introduced in the House by Mr. Doughton and became the basis of Committee consideration. H. R. 2892 dealt with public assistance and child welfare services, and H. R. 2893 dealt with Federal old-age, survivors, and temporary and permanent total disability insurance.

After extended hearings the House Committee on Ways and Means on August 22, 1949, reported out a single bill, H. R. 6000, covering insurance, assistance, and child welfare services. The vote in the Committee was 23 to 2 for reporting out the bill. On October 3, 1949, Mr. Kean, a member of the Committee, introduced H. R. 6297, which carried out the minority views on H. R. 6000.

H. R. 6000 was considered in the

House under a closed rule prohibiting any amendments from the floor except one motion to recommit the bill to the Ways and Means Committee. On October 5, 1949, H. R. 6297 was offered on the floor of the House of Representatives as a substitute for H. R. 6000 but was defeated by a vote of 232 to 112. Then, on the same date, H. R. 6000 was passed in the House by a vote of 333 to 14.

# Action in the Senate

Since Congress adjourned shortly after the House action, it was not possible for the Senate to consider H. R. 6000 before 1950.

The Senate Finance Committee held extended hearings on social security and adopted a number of important amendments to H. R. 6000. The bill was reported to the Senate on May 17, 1950, and debate began on June 12.

There were 28 amendments offered from the floor of the Senate. Twelve were adopted, 15 were rejected, and one was eliminated on a point of order. Action on the most important of those adopted was as follows:

- 1. The increase in the maximum taxable wage base to \$3,600, passed by the House but eliminated by the Senate Finance Committee, was restored.
- The definition of "employee" was expanded slightly to include certain wholesale salesmen and agent-drivers.
  - 3. Self-employed funeral directors

and accountants were excluded from coverage.

- 4. Compulsory coverage was extended to employees of transit systems taken over, in whole or in part, from private ownership by State or local governments after 1936.
- 5. The provision, included in the House but eliminated by the Finance Committee, for Federal matching of payments under the aid to dependent children program to the mother or other adult relative caring for dependent children, was restored.
- 6. A provision was added to limit the authority of the Secretary of Labor in determining whether a State conforms to the Federal requirements in the Internal Revenue Code and the Social Security Act relating to unemployment insurance.

All the amendments adopted except the one relating to unemployment insurance were approved by the Finance Committee.

There were record votes on three amendments. An amendment by Senator Myers to increase to \$4,200 the maximum wage base in Federal old-age and survivors insurance was defeated, 36 to 45. An amendment offered by Senator Long to provide Federal grants to the States for needy disabled persons was also defeated, 41 to 42. The amendment offered by Senator Knowland to require State court review in State unemployment insurance was adopted, 45 to 37.

The Senate passed H. R. 6000 on June 20 by a vote of 81 to 2. The Senate also passed a resolution, recommended by the Committee on Finance, for further study of the social security program by the Committee or "any duly authorized subcommittee thereof." The Committee is to determine the scope of the study. which is to include (but is not limited to) certain specified points. The first of these points is "the type of socialsecurity programs which are most consistent with the needs of the people of the United States and with our economic system, including study and investigation of proposed programs for a pay-as-you-go universal coverage system and the problems of transition to such a system." The other points listed for study are extension of coverage to farm operators and farm

Table 3.—Old-age and survivors insurance: Illustrative monthly benefits under the 1950 amendments

Family classification	Monthly benefit by specified amount of average monthly wage					
set arrestanced Land	\$50	\$100	\$150	\$200	\$250	\$300
Retired worker families:						
Worker only	25	50	88	65	72	80
Worker and wife, aged 65 or over	38 38	75	86	98	109	120
Worker and 1 child.	38	75	86	98	109	120
Worker and 2 children	40	80	115	130	145	150
Worker, wife, and 1 child	40	80	115	130	145	150
Worker and dependent husband, aged 65 or over	38	75	86	98	109	120
Worker, dependent aged husband, and 1 child	40	80	115	130	145	150
Survivor families:						
Widowed mother and 1 child	38	75	86	98	109	100
Widowed mother and 2 children	40	80	115	130	145	120
Widowed mother and 3 or more children	40	80	120	150	150	150
1 child only	19	38	43	49	54	60
2 children	31	62	72	81	91	100
Widow only, aged 65 or over	19	38	43	49	54	60
Dependent widower, aged 65 or over	19	38	43	40	54	60
l aged dependent parent	19	38	43	40	54	60
2 aged dependent parents	38	75	86	QR	109	120

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Table 4 .- Old-age and survivors insurance: Illustrative numbers of quarters of coverage required under the 1950 amendments for fully insured

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Year of attaining age 65 1	Quarters of coverage required 2	Year of attaining age 65 <sup>1</sup>	Quarters of coverage required *
1954 or ear-		1963	26
lier	6	1964	26 25 30
1955	8	1965	25
1956	10	1966	36
1957	12	1967	32
1958	14	1968	34 36 38
1959	16	1969	36
1960	18	1970	38
1961	20	1971 and af-	
962	22	ter	40

I Applicable to persons attaining age 65 in first half of year. For those attaining age 65 in the second half of any of the years 1954-70, 1 more quarter of coverage is required.

I Quarters may be those obtained at any time after

workers still outside the coverage of old-age and survivors insurance, the financing of the program, increased work opportunities for the aged, relationship of the program to private pension plans, and relationship to the care and rehabilitation of and income maintenance for disabled workers. The Committee is authorized to employ a technical and clerical staff and to appoint advisors.

## Action of the Conference Committee

The conferees of the House were Representatives Doughton, Mills, Camp, Lynch, Reed, Woodruff, and Jenkins. The conferees of the Senate were Senators George, Connally, Byrd, Millikin, and Taft. Senator George acted as chairman. The Conference Report was submitted to the House on August 1, 1950. Mr. Lynch did not sign the Conference Report because of his opposition to the Knowland amendment and to the deletion of the provision for permanent and total disability insurance.

Action on the major points of difference between the House and Senate bills that the Conference Committee had to reconcile is summarized below. Chart 2 gives a detailed description of the old-age and survivors insurance, public assistance, and maternal and child health and child welfare provisions of the old law, the bill as passed by the House and as passed by the Senate, and the final law.

Old-age and survivors insurance .-

Seventeen of the major differences between the House and the Senate versions of the bill concerned the insurance program. The final decisions on these points were as follows:

- 1. Elimination of the House provision for permanent and total disability insurance.
- 2. Elimination of the House provision for increment in the benefits for years of coverage under the program.
- 3. Elimination of the House provision specifically including tips in covered wages.
- 4. Coverage of some salesmen, some homeworkers, certain kinds of agentdrivers, and certain other groups as (Compromise between employees. Senate and House.)
- 5. Exclusion of State and local government employees covered under retirement plans (coverage under voluntary agreement had been provided in the House version for all State and local employees).
- 6. Exclusion of certified, registered, and licensed public accountants, fulltime practicing public accountants, naturopaths, architects, funeral directors, and all professional engineers from coverage as self-employed persons. (Senate provision.)
- 7. Inclusion of regularly employed agricultural labor. (Substantially the same as Senate provision.)
- 8. Inclusion of publishers under coverage as self-employed persons. (Senate provision.)
- 9. Inclusion on a compulsory basis of employees of certain transit systems taken over in whole or in part by State or local governments after 1936. (Compromise between Senate and House.)
- 10. Provision for voluntary coverage of employees of nonprofit organizations through an election by the employer and a statement that twothirds of the employees desire cover-(Compromise between Senate and House.)
- 11. Increase in the second step in the benefit formula from 10 percent to 15 percent. (Senate provision.)
- 12. A substantial increase-771/2 percent in the average benefit-for current beneficiaries. (Midway between Senate and House provision.)
- 13. Liberalization of the eligibility provisions to make it easier for persons to become insured for benefits

during the next two decades. (Senate provision.)

- 14. Liberalization of the method of computing the "average monthly wage" for benefit purposes. (Senate provision.)
- 15. Payment of benefits to dependent husbands and widowers of insured women workers. (Senate provision.)
- 16. Liberalization of survivors insurance benefits with respect to deaths of insured married women. (Senate provision.)
- 17. Lump-sum death payment to be made for all deaths of insured persons. (House provision.)

Public assistance.—On the eight chief points of difference in the assistance program, the decisions were:

- 1. Elimination of the House provision that would have increased assistance payments by providing a higher percentage of Federal funds under a formula weighted in favor of States making low payments.
- 2. Acceptance with amendments of the House provision for Federal grants to the States for the needy permanently and totally disabled.
- 3. Acceptance with amendments of the House provision extending Fed-

Table 5.-Old-age and survivors insurance: Estimated level-premium costs as percent of payroll by specified change in law 1

Item	Level-pre- mium cost (percent)
Cost of benefits under old law	4. 80
Effect of changes: Benefit formula	3.1.00
New benefit percentages 1	+1.60
New average monthly wage basis.	+.08
Reduction in increment	-2.00
Increase in wage base	20
Liberalized eligibility conditions Liberalized work clause	+. 10 +. 15
Revised lump-sum death payment	05
Additional dependents' benefits *	+. 15
Extension of coverage	35
Cost of benefits under amendments	6. 10
Administrative costs	+. 15 20
Net level-premium cost under amend-	20
ments	6.05

<sup>&</sup>lt;sup>1</sup> Figures relate only to benefit payments after 1950 and represent an intermediate estimate that is subject to a significant range because of the possible variation in the cost factors involved in the future. Computations are based on a compound interest rate of 2 percent per annum. The order in which these various changes are considered in this table affects the amount of the increase in cost to be attributed to a specific element.

<sup>3</sup> Includes effect of minimum and maximum bena-

Includes effect of minimum and maximum bene-

<sup>&</sup>lt;sup>3</sup> Includes the transfer of the first survivor child and for parents, more liberal eligibility conditions for determining child dependency on married women workers, wife's benefits for wives under age 65 with children, and husband's and widower's

eral grants for public assistance to Puerto Rico and the Virgin Islands.

4. Elimination of the Senate provision for Federal matching of State supplementary old-age assistance payments on a 50-50 basis for persons who become insurance beneficiaries after the effective date of the bill.

5. Elimination of the Senate provision increasing the maximum payments for aid to dependent children in which the Federal Government would share from \$27 to \$30 a month for the first child and from \$18 to \$20 for each additional child.

 Acceptance of the Senate provision for mandatory exemption of \$50 of earned income for the blind, beginning July 1952.

7. Acceptance of the Senate provision for continuing the present maximum 5-year residence requirement for aid to the blind instead of the House requirement of 1 year.

8. Extending to 1955 the provisions in the House-approved bill for Federal grants to aid to the blind programs in Pennsylvania, Missouri, and Nevada. (Compromise between Senate and House.)

Other programs.—The following decisions were made on four major differences affecting other programs.

1. Increase in Federal grants for maternal and child health services from \$11 million to \$16.5 million annually (except that for the present fiscal year the grant is to be \$15 million); for services for crippled children from \$7.5 million to \$15 million (for the present fiscal year, \$12 million).

Table 6.—Public assistance and maternal and child health and child welfare: Estimates of additional annual Federal cost under the 1950 amendments 1

E.	Amendment	Additional Federal cost (in millions)
Total.	*************	\$176. 9-219. 9
Aid to dep Medical ca Puerto Ric Temporary Mandatory	disabled	\$60.0 - 75.0 75.0 - 95.0 15.0 - 20.0 4.4 - 4.4 3.0 - 6.0 (3)

<sup>&</sup>lt;sup>1</sup> Based on the assumption that all States participate on a full-year basis. The public assistance estimates are based on the assumption that the States will continue to spend as much as they spend in September 1980.
<sup>3</sup> Less than \$500,000.

Chart 1.-Effective dates of major provisions under the 1950 amendments

Provision	Date
Old-age and survivors insurance	-11-11
First month for which increased old-age and survivors insurance benefits are payable to present beneficiaries.	September 1950
First day of coverage of new groups.  First month of benefits for which new benefit formula is applicable.  First month for which benefits are payable for persons insured under new law who were	January 1, 1951 April 1952 September 1960
previously uninsured.  First month for which liberalized retirement test is applicable	September 1950 September 1950 September 1960 (for death of wife after August 1960
First month in which first survivor child's and parent's benefit is increased from 50 percent to 75 percent of primary amount. First month in which lump-sum death payment is payable in all insured death cases	September 1950
First month for which benefits are payable to children of deceased currently insured	September 1950 (for death after An- gust 1950) September 1950
women.  First month for which benefits are payable to wife of old-age beneficiary with child in her care, regardless of wife's age.	September 1950
First month for which benefits based on World War II wage credits are payable	September 1950
Public assistance	
First month for which Federal grants to States for needy disabled persons are payable. First month for which Federal grants are payable to States for payments to adult relative	October 1950 October 1950
caring for dependent child.  First month for which Federal Government will share direct payments for medical care.  First month for which Federal Government will share in payments to persons in public medical institutions.	October 1950 October 1950
mental insultations.  First month in which mandatory exemption of earned income for blind is effective.  First month in which requirement that State plan must provide for use of optometrists or physicians skilled in diseases of eye in examination of the blind is effective.	July 1952 July 1951
or physicians skilled in diseases of eye in examination of the office is effective. First month for which Federal grants may be made to Puerto Rico and the Virgin Islands.	October 1950

lion); and for child welfare services from \$3.5 million to \$10 million. (Compromise between Senate and House.)

2. Amendment of the child welfare program by adding the following Senate provision: "Provided that in developing such services for children the facilities and experience of voluntary agencies shall be utilized in accordance with child care programs and arrangements in the State and local communities as may be authorized by the State."

3. Continuation through 1952 of the loan fund within the Federal unemployment account, which permits advances to State unemployment insurance funds that run low. (Senate provision.)

4. Provision restricting the authority of the Secretary of Labor to withhold grants to States for administration of unemployment insurance in certain questions of compliance with the Federal Unemployment Tax Act and title III of the Social Security Act. (Senate provision.)

# Adoption and Approval

During consideration of the Conference Report in the House of Representatives, Representative Byrnes, a

member of the Ways and Means Committee, moved to recommit the Conference Report to the Conference Committee. Mr. Byrnes indicated that his motion to recommit was made in order "to try to close out any attempt to remove the Knowland amendment from the Conference Report." Mr. Lynch, also a member of the Ways and Means Committee, had indicated previously that if he were recognized he would offer a motion to recommit with instructions to the House conferees to strike out the Knowland amendment and insert permanent total disability insurance. Mr. Lynch did not have an opportunity, however, to present his recommittal motion since Mr. Byrnes was recognized to make his motion to recommit. On the parliamentary question of ordering the previous question the vote was 188 to 186, which thus prevented Mr. Lynch from amending Mr. Byrnes' recommittal motion. When this action had been taken, Mr. Byrnes' motion was rejected.

The Report was adopted in the House of Representatives on August 16, 1950, by a vote of 374 to 1 and by the Senate the following day without a roll-call vote. The bill received President Truman's approval on August 28, 1950.

# Basic Documents Relating to H. R. 6000

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H. R. 2892, 81st Congress, First Session (see House Hearings).

H. R. 2893, 81st Congress, First Session (see House Hearings)

Hearings before the Committee on Ways and Means, House of Representatives, 81st Congress, First Session, on H. R. 2892 and H. R. 2893 (Parts 1 and 2)

H. R. 6000, 81st Congress, First Session, as introduced on August 15, 1949, as reported out on August 22, 1949, and as passed by the House of Representatives on October 5, 1949.

Report of the Committee on Ways and Means on H. R. 6000 (Report No. 1300, 81st Cong., 1st sess.), August 22, 1949

Actuarial Cost Estimates for Expanded Coverage and Liberalized Benefits proposed for the Old-Age and Survivors Insurance System by H. R. 6000, October 3, 1949 (House version), June 26, 1950 (comparison of House and Senate versions), and July 27, 1950 (final law). Prepared by Robert J. Myers, Actuary to the Committee on Ways and Means.

H. R. 6297, 81st Congress, First

House debate on H. R. 6000, Congressional Record, October 4 and 5, 1949 (Vol. 95, Nos. 184 and 185)

Hearings before a Subcommittee of the Committee on Ways and Means, House of Representatives, 81st Congress, 1st Session, on Extension of Social Security to Puerto Rico and the Virgin Islands.

Report to the Committee on Ways and Means from the Subcommittee on Extension of Social Security to Puerto Rico and the Virgin Islands, Februarv 6, 1950

Recommendations for Social Security Legislation, the Reports of the Advisory Council on Social Security to the Senate Committee on Finance. 1949 (S. Doc. No. 208, 80th Cong., 2d sess.).

Hearings before the Committee on Finance, United States Senate, 81st Congress, 2d Session, on H. R. 6000 (Parts 1, 2, and 3).

The Major Differences in the Present Social Security Law, the Recommendations of the Advisory Council. and H. R. 6000 (as passed by the House), printed in Part 1 of the Senate Hearings, pp. 2-18.

Report of the Senate Committee on Finance on H. R. 6000 (Report No. 1669, 81st Cong., 2d sess.), May 17, 1950

H. R. 6000 (in the Senate of the

United States), 81st Congress, 2d Session, as reported by the Senate Finance Committee.

Senate debate on H. R. 6000, Congressional Record, June 12-20, 1950 (Vol. 96, Nos. 115-121).

Summary of Principal Changes in the Old-Age and Survivors Insurance System Under H. R. 6000, According to Conference Agreement. Prepared by Robert J. Myers, Actuary to the Committee on Ways and Means, July 25, 1950.

Summary of Principal Changes in the Social Security Act Under H. R.

6000 As Passed by the House of Representatives. As Passed by the Senate. and According to Conference Agreement. Prepared by Robert J. Myers, Actuary to the Committee on Ways and Means, July 25, 1950.

Conference Report on H. R. 6000 (H. Rpt. No. 2771, 81st Cong., 2d sess.), August 1, 1950.

House and Senate debate on Conference Report, Congressional Record, August 16 and 17, 1950 (Vol. 96, Nos. 162 and 163)

President's Statement, White House press release, August 28, 1950.

# Chronology of Public Law No. 734 (H. R. 6000)

- January 5, 1949.—President Truman recommends revision of social security law in message on State of the Union.
- February 21, 1949.—President Truman sends letter and draft bills to Mr. Doughton.
- February 21, 1949.-H. R. 2892 and H. R. 2893 are introduced by Mr. Doughton.
- February 28-April 27, 1949.—House Ways and Means Committee holds
- public hearings on social security legislation. May 2-August 19, 1949.—House Ways and Means Committee holds
- executive sessions
- August 15, 1949.—H. R. 6000 is introduced by Mr. Doughton.
- August 22, 1949.—H. R. 6000 is reported out by House Ways and Means Committee.
- September 29-October 3, 1949.—House Rules Committee holds public hearings on closed rule on H. R. 6000.
- October 3, 1949.-H. R. 6297 is introduced by Mr. Kean.
- October 4, 1949.—House of Representatives passes closed rule on H. R.
- October 4, 1949.-House begins debate on H. R. 6000.
- October 5, 1949.-H. R. 6297 is rejected as a substitute for H. R. 6000 on a motion to recommit. 112-232.
- October 5, 1949 .- H. R. 6000 is passed by House of Representatives, 333-14.
- January 17-March 23, 1950.—Senate Finance Committee holds public hearings on H. R. 6000.
- February 6, 1950.—Subcommittee on Puerto Rico and Virgin Islands of House Ways and Means Committee files report recommending inclusion of those Territories in the insurance and assistance programs
- April 3-May 17, 1950.-Senate Finance Committee holds executive sessions on H. R. 6000.
- May 17, 1950.-Amended version of H. R. 6000 is reported out by Senate Finance Committee.
- June 12, 1950.—Senate begins debate on H. R. 6000.
- June 20, 1950.—Senate passes H. R. 6000, 81-2.
- July 17-August 1, 1950.-Conference Committee holds executive sessions on H. R. 6000.
- August 1, 1950.—Conference Committee files report.
- August 16, 1950.-House of Representatives approves Conference
- August 17, 1950.—Senate approves Conference Report.
- August 28, 1950.—President Truman approves H. R. 6000.

wal blo Myers,	H. R. 6000 as passed by House	H. R. 6000 as passed by Senate	New law
and July 15, 1950,	OLD-AGE AND SURVIVORS	INSURANCE	hij be H.H.
DOOD OF R STO PROPERTY OF THE STORE OF THE S	(1) Benefits payab	le to—	
(a) Insured worker, aged 65 or over.	No change.	No change.	No change.
(b) Wife, aged 65 or over, of insured worker.		No change from existing law, except benefits	Same as Senate bill bu
Beyon't the or entional Records	present.	or over.	House bill for no as
to and it illeso where he man	BROWN ARRANGED BY MORE AND SOUTH	DESIGNATION AND LOSS ASSESSMENT	requirement if chil under age 18 is pr
(c) Widow, aged 65 or over, of insured	No change.	No change, except benefits provided for	sent. Same as Senate bill.
worker. (d) Children (under age 18) of retired	The state of the s	dependent widowers aged 65 or over. Same as House bill, except provisions as to	Same as Senate bill.
worker, and children of deceased worker and their mother regardless of her age.	Certain dependency and relationship require- ments liberalized, especially with respect to dependency on married insured women.	dependency on married women further liberalized.	O LOWER SEE
(e) Dependent parents, aged 65 or over, of deceased worker if no surviving spouse or child could receive monthly	No change.	No change.	No change.
spouse or child could receive monthly		THE PERSON NAMED IN	And to realist
benefits.  () Lump-sum death payment when no	Lump sum for all insured deaths.	Same as existing law, except special provision	Same as House bill.
monthly benefits immediately payable.	total Thenland Transaction	when monthly benefits paid in first year are less than lump sum.	(1)
The American Comment	(2) Insured status	THE PARTY OF THE P	
a) Based on "quarters of coverage,"	After effective date, \$100 of wages and \$200 of	Same as House bill, except only \$50 of wages	Same as Senate bill
namely, calendar quarters with \$50 or	self-employment income required for quarter	and \$100 of self-employment income required	Same as Senate bill.
more of wages.	of coverage. Special provision for convert- ing annual self-employment income into	for quarter of coverage.	- 10 r - 1 ras
b) Fully insured (eligible for all benefits)	quarters of coverage.  Alternative requirement provided; namely,	Same as present law, except "new start" pro-	Same as Senate bill.
requires 1 quarter of coverage for each 2 quarters after 1936 and before age 65 (or	20 quarters of coverage out of 40 quarters preceding death or attainment of age 65, or	vides that such quarters of coverage (acquired after 1936) must at least equal half	100
death if earlier). In no case more than 40 quarters of coverage required. Min-	any later date.	the quarters after 1950. Thus all now aged 62 or over need have only 6 quarters of cover-	
imum of 6 quarters of coverage required.	the same of the same of	age. Not applicable for deaths prior to	
c) Currently insured (eligible only for	No change.	effective date. No change.	No change.
child's, widowed mother's, and lump-sum survivor benefits) requires 6 quarters of	two bidriogenet goon at a comment of	frames.	111
coverage in the 13-quarter period con- sisting of the quarter of death and the		The state of the s	
12 preceding quarters.	THE SHOOT - CHARLE THE SHOOT PROPERTY.		
Liberton assista	(3) Worker's monthly old-age benefit (	"primary amount")	Array Santa
s) Average monthly wage based on	Average monthly wage based on average over	Same as existing law, except "new start" aver-	Same as Senate bill.
period from 1937 to age 65 (or death if earlier) regardless of whether in covered	years of coverage (after either 1936 or 1949, whichever is higher). A year of coverage is	age beginning after 1950 may be used for those with 6 quarters of coverage after 1950.	100000000000000000000000000000000000000
employment in all such years. A year of coverage is a calendar year in which	whichever is higher). A year of coverage is a calendar year in which \$400 is credited (\$200 before 1950).	culting or view of different	the state of the
\$200 is credited.  ) Monthly amount is 40 percent of first	Monthly amount is 50 percent of first \$100 of	For those with "new start" average wage,	Same as Senate bill ex
\$50 of average wage plus 10 percent of next \$200, all increased by 1 percent for	average wage plus 10 percent of next \$200, in-	monthly amount is 50 percent of first \$100 of	cept that conversion
each year of coverage.	creased by ½ percent for each year of cover- age, and unless in covered employment in	average wage plus 15 percent of next \$200. For all others (including present beneficiaries)	table is lowered a that the average pri
	entire period reduced by percentage of time out of covered employment since 1936 or	and those with "new start" if it produces a larger benefit, the benefit is computed under	mary benefit is in creased by 77½ per
	1949, whichever gives smaller reduction.  Benefits of present beneficiaries increased	existing law (but with no 1-percent increase for years after 1950) and then increased by	cent, as indicated by
	by conversion table that gives effect to new	conversion table; the average primary bene-	tion for certain illus
	benefit formula and new average wage con- cept; the average primary benefit will be in-	fit will be increased on the average by 85 percent, as indicated by the following tabulation for certain illustrative cases:	trative cases:
	creased by 70 percent, with somewhat greater relative increases for those receiving	lation for certain illustrative cases:	MILLION TO PART
	smallest amounts, as indicated by the fol- lowing tabulation for certain illustrative	Citrol.	
Primary insurance benefit	cases:  Primary insurance amount	Primary insurance amount	Primary insurance
\$10.00	\$25.00	\$20.00	amount \$20.00
15. 00 20. 00	30. 90 36. 30	31. 00 37. 00	30.00 37.00
25.00	44.50	48.50	46.50
30.00	80.90 55.40	56. 20 62. 20	84. 00 59. 20
35.00	59.90 64.40	67, 60 72, 50	64. 00 68. 50
40.00 45.00		\$25, unless average monthly wage is less than	\$25 unless average monthly wage is less
40.00	\$25.	E14—then 120.	
40.00 45.00	acceptant to onell-Mar M.	\$34—then \$20.	than \$35-then grad
#0.00 45.00 Minimum primary benefit, \$10.	managed to small High Mi	\$34—then \$20.	than \$35—then grad ed down to \$20 for
#0.00 45.00 Minimum primary benefit, \$10.	\$150, or 80 percent of average wage if less (but in no case less than \$40).	\$34—then \$20. Same as House bill.	than \$35—then graded down to \$20 for average monthly wage of \$30 or less. Same as House bill.

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Old law	H. R. 6000 as passed by House	H. R. 6000 as passed by Senate	New law
(4)	Benefit amounts of dependents and survivors r	elative to worker's primary benefit	1
(a) Wife, one-half of primary benefit. (b) Widow, three-quarters of primary benefit. (c) Child, one-half of primary benefit. (d) Parent, one-half of primary benefit. (e) Lump sum at death, six times primary	No change. No change, No change, except for deceased worker family, when first child gets three-quarters of pri- mary benefit. Three-quarters of primary benefit. Three times primary benefit.	No change. No change. Same as House bill. Same as existing law. Same as House bill.	No change. No change. Same as House bill. Same as House bill.
benefit.	The state of the s	Control of the contro	The same of the control of the contr
	(5) Amount of employment permitted beneficia	ary for benefit receipt (work clause)	
No benefits paid for month in which \$15 or more earned in covered employment.	Same except \$15 limit is increased to \$50 and no limitation at all after age 75.	Same as House Bill,	Same as House bill.
	(6) Covered employs	ment	
All employment except self-employment and employment in Federal and State Governments, railroads, nonprofit (charitable, educational, and religious), agriculture, and domestic service. Employment covered only in the 48 States, the District of Columbia, Alaska, and Hawsii, and on American ships outside the United States under certain circumstances.	In addition to existing coverage, includes the following groups:  (a) Nonfarm self-employed other than certain professions (physicians, lawyers, dentists, osteopaths, veterinarians, chiropractors, optometrists, Christian Science practitioners, and certain professional engineers);  (b) State and local government employees on elective basis by the State, except that, where retirement system exists, employees and beneficiaries must favor by two-thirds majority in referendum, and except for certain transit workers who are covered compulsorily;  (c) Regularly employed nonfarm domestic servants (based on 26 days of work during a quarter);  (d) Employees of nonprofit institutions other than ministers (on compulsory basis for employees and voluntary basis for employer;  (e) Agricultural processing workers off the farm;  (f) Federal employees not covered under retirement system other than those in very temporary or casual employment;  (g) Americans employed by American employees on American aircraft outside the United States in the same manner as for ships;  (h) Employment in Puerto Rico and Virgin Islands;  (i) Salesmen and certain other employees who were deprived of coverage as employees by Public Law 642, Eightieth Congress;  (j) Tips reported to the employer included as wages.	Same as House bill except:  (a) Coverage of regularly employed farm workers, based on 60 days of work during a quarter;  (b) Exemption from coverage as professional self-employed extended to architects, naturopaths, certified, licensed, and registered public accountants, funeral directors and all professional engineers (instead of certain named ones), while publishers are covered;  (c) Coverage of regularly employed nonfarm domestic servants, based on 24 days of work during a quarter;  (d) Coverage of nonprofit employees on compulsory basis for nonreligious organizations and on completely voluntary basis for religious organizations;  (e) Coverage of Federal civilian employees not covered by a retirement system clarified and extended to those occupying positions pending permanent or indefinite appointment;  (f) Coverage not permitted for State and local employees covered by an existing retirement plan;  (g) Definition of "amployee" restricted to strict common-law basis except for following named occupational groups covered as "employees": full-time life insurance salesmen; agent-drivers and commission-drivers distributing meat products, bakery products, or laundry or dry cleaning services; and full-time wholesale salesmen;  (a) Tips not included as wages as in existing law.	Same as Senate bi except: (a) Coverage of regr iarly employed fart workers based on 6 full days of work du ing a quarter if work er had continuou employment with the same employer durin a preceding 3-mont period; (b) Exemption from coverage as professional self-employer extended to full-tim practicing public accountants; (c) Coverage of non profit employees of voluntary basis. Employer must electronic employees overage, and a least two-thirds of employees must concurring in coverage and all new employees are covered; (d) Additional ocen pational groups covered as "employees and commission - drivers agent - drivers and commission - drivers distributing vege table or fruit products or beverage (other than milk, and industrial home workers earning alleast \$50 during a quarter if subject to regulation supplied by employer.
	(7) Permanent and total disabil	lity benefits	
fone.	For worker both currently insured and having 20 quarters of foverage out of last 10 years. Amount of primary benefit determined as for retired worker. No benefit for dependents of disabled worker. Benefits begin in January 1951.	None.	None.
	(8) Wage credits for World War	II service	
one.	World War II veterans (including those who died in service) given wage credits of \$160 for each month of military service in World War II.	Same as House bill except that credit not given if service is used for any other Federal retirement system and except that additional cost is to be borne by trust fund (instead of by General Treasury as in House bill).	Same as Senate bill.

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H. R. 6000 as passed by House	H. R. 6000 as passed by Senate	New law
Maximum annual wage and self-employment in	ecome for tax and benefit purposes	
\$3,600 after 1949.	\$3,000 after 1950.	Same as Senate bill.
(10) Tax (contribution)	rates	
1½ percent on employer and 1½ percent on employee for 1950, 2 percent for 1951-59, 2½ percent for 1965-69, and 3¼ percent thereafter, except—  (a) For self-employed, 1½ times rate for employees. Self-employment income taxed would be, in general, net income from trade or business:	percent is in 1956 instead of 1951 and except that nonprofit employment when covered is on same basis as all other employment.	Same as Senate bil except that increas to 2 percent is in 195
(b) For nonprofit employment, no tax is imposed on employer, who can pay it voluntarily. If employer does not pay tax, employee receives credit for only 50 percent of his taxed wages.		
(11) Appropriations from gene	eral revenues	resolution to be
Provision in existing law repealed.	Same as House bill.	Same as House bill.
(12) Time within which benefit payme	ents must be claimed	
Same as existing law except that period ex-	Same as House bill.	Same as House bill.
tended to 6 months.  Same as existing law except that for deaths outside continental United States during war period, lump sum may be claimed any time before 1952.	Same as House bill.	Same as House bill.
to 10 beauty and the second	les reveges tracer or	
Fourth category provided for permanently and totally disabled individuals who are in need. For aid to dependent children the mother or other relative with whom a dependent child is living is included as a recipient for Federal matching purposes.	Same as House bill except fourth category (aid to disabled) not provided for.	Same as House bill, except that perma- nently and totally disabled individuals must be at least 18 years old.
(2) Federal share of public assistan	ce expenditures	
Federal share for old-age assistance, aid to the blind, and aid to the permanently and totally disabled is four-fifths of the first \$25 of a State's average monthly payment, plus one-balf of the next \$10, plus one-third of the remainder within individual maximums of \$50; for aid to dependent children, four-fifths of the first \$15 of the average monthly payment per recipient, plus one-half of the next \$6, plus one-third of the next \$6 within individual maximums of \$27 for the relative with whom the children are living, \$27 for the first child, and \$18 for each additional child in a family. Administrative costs same basis as present law.	Same as existing law, except that individual maximums for aid to dependent children are raised from \$27 to \$30 for the relative with whom the children are living and for the first child and from \$18 to \$20 for all other children and except that for old-age assistance payments supplementing old-age insurance benefits for those first becoming entitled to such benefits in or after the second month after enactment, Federal share is on a 50-50 basis.	Same as existing law, except that relative with whom children are living is included for Federal matching purposes within individual maximum of \$27 a month. Matching basis for aid to disabled same as for old-age assistance.
(3) Medical care		×
Federal Government will share in cost of payments made directly to medical practitioners and other suppliers of medical services, which when added to any money poid to the individual, does not exceed the monthly maximums on individual payments. Federal Government shares in the cost of payments to recipients of old-age assistance, aid to the blind, and aid to the permanently and totally disabled living in public medical institutions other than those for mental disease and tuberculosis.	Same as House bill, except that no plan for aid to disabled is provided and except for specific authorization for Federal Government to share in direct payments made to suppliers of remedial care as well as to suppliers of medical care.	Same as Senate bill, except that plan for aid to disabled is provided.
	(10) Tax (contribution)  (10) Tax (contribution)  (14) percent on employer and 1½ percent on employee for 1950, 2 percent for 1951-59, 2½ percent for 1960-64, 3 percent for 1965-69, and 3½ percent thereafter, except—  (a) For self-employed, 1½ times rate for employees. Self-employment income taxed would be, in general, net income from trade or business:  (b) For nonprofit employment, no tax is imposed on employer, who can pay it voluntarily. If employer does not pay tax, employer receives credit for only 30 percent of his taxed wages.  (11) Appropriations from general percent of his taxed wages.  (12) Time within which benefit paymed to a sexisting law except that for deaths outside continental United States during war perlod, lump sum may be claimed any time before 1962.  PUBLIC ASSISTANCE (1) Groups eligible for Fourth category provided for permanently and totally disabled individuals who are in need. For aid to dependent children the mother or other relative with whom a dependent child is living is included as a recipient for Federal matching purposes.  (2) Federal share of public assistant Federal share for old-age assistance, aid to the blind, and aid to the permanently and totally disabled is four-fifths of the first \$25 of a State's average monthly payment, plus one-half of the next \$10, plus one-third of the remainder within individual maximums of \$50; for aid to dependent children, four-fifths of the first \$15 of the average monthly payment per recipient, plus one-half of the next \$6, plus one-third of the next \$6,	Maximum annual wage and self-employment income for tax and benefit purposes  53,600 after 1949.  53,600 after 1949.  53,600 after 1950.  (10) Tax (contribution) rates  53,600 after 1950.  (10) Tax (contribution) rates  53,600 after 1950.  (10) Tax (contribution) rates  53,600 after 1950.  (11) Speccent on employer and 115 percent on employer of 1960-43, appearance for 1960-69, and 334 percent for 1960-69, and 334 percent for 1960-69, and 334 percent threafter, except—  (a) For self-employment, not as is imposed on employer, who can pay it voluntary or the self-employment or the self-employment income from trade or business.  (b) For nonprofit employment, no tax is imposed on employer, who can pay it voluntary except on employer, who can pay it voluntary except on employer, who can pay it voluntary except except on employer, who can pay it voluntary except except on exployers. Self-employment in the self-employment when covered is on some basis as all other employment.  (12) Time within which benefit payments must be claimed  Same as existing law except that for deaths same as existed law except that for deaths same as existed law except that for deaths same as existed to dependent children the dependent children the dependent children the dependent children are living and for the recipient for Federal matching purposes.  (2) Federal share for public assistance expenditures  Federal doverment will share in cost of payments for except that for deaths and except that for deaths except with whom the children are living and for the first child, and sils for each additional child in a family. Administrative costs same basis as p

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Old law	H. R. 6000 as passed by House	H. R. 6000 as passed by Senate	New law
	(4) Changes in requirements for State (a) Residence	public assistance plans	The social power
For old-age assistance and aid to the blind a State may not require, as a condition of eligibility, residence in a State for more than 5 of the 9 years immediately preceding application and 1 continuous year before illing the application. For aid to dependent children, the maximum requirement for the child is 1 year or residence immediately preceding application, or if the child is less than a year old, birth in the State and continuous residence by the mother in the State for 1 year preceding the birth.	ance and aid to dependent children. For aid to the blind, effective July 1, 1951, a State may not require, as a condition of eligibility, residence in the State for more than 1 continuous year before the filing of the application for aid. For aid to the permanently and totally disabled, no State may impose a residence requirement more restrictive than that in its plan for aid to the blind on July 1, 1949, and beginning July 1, 1951, the maxi-	Same as existing law.	Same as Senate bill, except that for aid to the permanently and totally disabled, residence requirement is same as that for old age assistance and aid to the blind.
	(b) Income and resor	urces	A State of the state of
For the three categories a State must, in determining need, take into consideration the income and resources of an individual claiming assistance.	aid to the permanently and totally disabled.	earned income, up to \$50 per month, of an individual claiming aid to the blind; before July 1, 1952, the exemption of earned income, up to \$50 per month, is discretionary with each State. Same income and resources provisions as in existing law for the other categories.	Same as Senate bill.
COLOR CEL	(c) Temporary approval of State plan	s for aid to the blind	
No provision.	For the period October 1, 1949, to June 30, 1953, any State that did not have an approved plan for aid to the blind on January 1, 1949, shall have its plan approved even though it does not meet the requirements of clause (8) of section 1002 (a) of the Social Security Act (relating to consideration of income and resources in determining need). The Federal grant for such State, however, shall be based only upon expenditures made in accordance with the aforementioned income and resources requirement of the act.	a comment	Same as House bill except that provision applies after October 1, 1980, and termi- nates June 30, 1955.
	(d) Examination to determin		one Entraceat or Man
No provision.	A State aid to the blind plan must provide that, in determining blindness, there shall be an examination by a physician skilled in diseases of the eye or by an optometrist.	A State aid to the blind plan must provide that, in determining blindness, there shall be an examination by a physician skilled in diseases of the eye. Also the plan must provide that the services of optometrists within the scope of their practice as prescribed by State law shall be available to individuals already determined to be eligible for aid to the blind (if desired and needed by them) as well as to recipients of any grant-in-aid program for improvement or conservation of vision.	Same as House bill, but mandatory July 1, 1952, and discretion- ary with each State prior thereto.
	(e) Assistance to be furnished		The second
No specific provision relating to oppor- tunity to apply for assistance promptly.	Opportunity must be afforded all individuals to apply for assistance, and assistance must be furnished promptly to all eligible individuals.	Same as House bill but clarified.	Same as Senate bill.
	(f) Fair bearing		
fair hearing must be provided individual whose claim for assistance is denied. No specific provision for individual whose claim is not acted upon within a reasonable time.	Fair hearing must be provided by State agency to individual whose claim for assistance is denied or not acted upon within reasonable time.	Same as House bill but clarified.	Same as Senate bill.

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Old law	H. R. 6000 as passed by House	H. R. 6000 as passed by Senate	New law
	(g) Standards for instit	utions	
No provision.	If a State plan for old-age assistance, aid to the blind, or aid to the permanently and totally disabled provides for payments to individuals in private or public institutions, the State must have a State authority to establish and maintain standards for such institutions. (Effective July 1, 1953.)	Same as House bill.	Same as House bill.
(A) (A) (A) (A) (A)	(h) Training program for	personnel	
No specific provision.	States must provide a training program for the personnel necessary to the administra- tion of the plan.	No specific provision.	Same as Senate bill.
	(i) Notification to law enforce	ment officials	
No provision.	In aid to dependent children the States must provide for prompt notice to appropriate inwenforcement officials in any case in which aid is furnished to a child who has been deserted or abandoned by a parent.	Same as House bill.	Same as House bill,
1000	(5) Puerto Rico and the Vir	gin Islands	
Federal funds for public assistance not available to Puerto Rico and the Virgin Islands.	The four categories of assistance are extended to Puerto Rico and the Virgin Islands. The Federal share for old-age assistance, aid to the blind, and aid to the permanently and totally disabled is limited to one-half the total sums expended under an approved plan up to a maximum payment for any individual of \$30 per month. For aid to dependent children the Federal share is limited to one-half the expenditures under an approved plan up to individual maximums of \$18 for the first child and \$12 for each additional child in a family. Administrative costs are matched by the Federal Government on a 50-50 basis.	Same as existing law.	Same as House bill, except that maximum annual Federal gramshall be \$4.250,000 for Puerto Rico and \$160,000 for the Vingin Islands.
Street Street Live	MATERNAL AND CHILD HEALTH AND CHIL		
Authorizes an annual appropriation of \$11,000,000. One-half this amount is distributed among the States as follows: \$35,000 to each State, and the remainder on the basis of the relative number of live births in the State. The second half is distributed among the States on the basis of the financial need of each State after consideration of the number of live births in the State.	Same as existing law.	Authorization for annual appropriation increased to \$20,000,000 and the \$35,000 uniform allotment to each State is increased to \$60,000. Otherwise, the provisions of present law relating to the apportionment of funds are unchanged. (Effective for fiscal years beginning after June 30, 1980.)	Same as Senate bill except that annua authorization is \$15,000,000 for fisca year beginning July 1,1950, and \$16,500,000 for subsequent years.
Albert Ingerel - Albert	(2) Services for crippled cl	hildren	
uthorizes an annual appropriation of \$7,500,000. One-half this amount is distributed among the States as follows: \$30,000 to each State, and the remainder on the basis of need after consideration of the number of crippied children in the State needing services and the cost of such services. The second half is distributed on the same basis of need.	Same as existing law.	Authorization for annual appropriation increased to \$15,000,000 and the \$30,000 annual allotment to each State is increased to \$60,000. Otherwise, the provisions of present law relating to the apportionment of funds are unchanged. (Effective for fiscal years beginning after June 30, 1930.)	Same as Senate bill, except that annual authorization is \$12,000,000 for fiscal year beginning July 1,1950, and \$15,000,000 for subsequent years.
	(3) Child welfare servi	108	
uthorizes an annual appropriation of \$3,500,000 for grants to the States for child welfare services in rural areas and areas of special need. Funds allotted to States with approved plans as follows: \$20,000 to each State and remainder on basis of rural population of the respective States.	Authorization for annual appropriation increased to \$7,000,000 and the \$20,000 now allotted to each State is increased to \$40,000 with the remainder to be allotted on the basis of rural population of the respective States. Specific provision is made for the payment of the cost of returning any runaway child under age 16 to his own community in another State if such return is in the interest of the child and the cost cannot otherwise be met. (Effective for fiscal years beginning after June 30, 1950.)	Same as House bill except that annual authorization is increased to \$12,000,000 and except that allotment is on basis of rural population under age 18. (Effective for fiscal years beginning after June 30, 1950.) Also provision added that in developing the various services under the State plans, the States would be free, but not compelled, to utilize the facilities and experience of voluntary agencies for the care of children in accordance with State and community programs and arrangements.	Same as Senate bill, except that annual authorization is \$10,000,000.

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# The Conference on Aging

by CLARK TIBBITTS\*

As the result of President Truman's request for a report on "the problems incident to our increasingly older population," the Federal Security Administrator, Oscar R. Ewing, invited delegates from all over the country to attend a Conference on Aging, held in Washington in mid-August of this year. Because of the widespread interest in the subject, the Bulletin presents the following article, in which the Director of the Conference describes the Conference organization and summarizes the the principal topics discussed by the delegates.

THE first national Conference on Aging took place in Washington from August 13 to 15, 1950. At that time, 816 delegates from all parts of the country met to consider the total range of problems presented by the changing age distribution of the American population.

The Conference was organized around 11 broad subject-matter fields. Nongovernment planning committees did the preparatory work on content, conducted the Conference work sessions, and are now preparing reports of the work of the delegates in their sections. The final, comprehensive volume is expected to constitute a bench mark in the effort of American society to adjust to the changes being brought about by this redistribution of the population.

The Conference is seen as having three phases. The first consisted of the preliminary determination of subject matter to be covered, identification of individuals and groups concerned with aging problems, and selection and preparation of delegates The second for the Conference. phase was that in which the delegates met in Washington to get acquainted with one another, to share their experiences and knowledge in the field of aging, and to develop principles and lines of action for the guidance of the many individuals, groups, agencies, and organizations concerned. In the third phase of the Conference the findings of the delegates will be disseminated, through all available media, for the stimulus they may provide and for the direction they may

afford those throughout the United States who wish to initiate programs. It is anticipated that in this phase the work will be accomplished by numerous public and private agencies through the printed word, the radio, local conferences, small meetings, discussion groups, and formal courses and lectures.

# Origin of the Conference

The Conference on Aging had its origin in the felt need and requests for help from a varied and growing number of persons and groups who were confronting problems that were not being solved through ordinary techniques, programs, and services.

Medical practitioners and researchers were becoming aware of multiplying numbers of older people with chronic illness and infirmities of aging. Management, labor, and employment offices were becoming concerned over the problems of longerlived workers who wished to remain in gainful employment. Welfare workers were receiving more and more requests for help in finding living arrangements for older people. Legislators were beset by appeals for financial assistance. Here and there communities were finding response to experimental activities in education, recreation, and counseling for older people. Homes for the aged and mental hospitals were taxed to capacity. Slowly, American society was becoming aware that there was a new development in our national life and that it required attention.

The problem of aging came to the fore during the twenties and thirties in the form of a large surplus of older, unemployed workers, which provided the final impetus for the passage of the Social Security Act with the oldage and survivors insurance and oldage assistance programs. Attention shifted from the aging during World War II, but it was noted that older workers were making effective contributions in manufacturing and service occupations during that period of manpower shortage. The suspicion arose that there were errors in our notion of the unemployability of older workers and in our assumption that financial need represented the only problem of older people.

In the spring of 1948 the National Health Assembly pointed out that there was a complex of aging problems somewhat related to, but actually quite apart from, the problem of chronic illness. Following a recommendation of the Assembly, the Federal Security Agency set up a Working Committee on the Aging composed of representatives of the constituent units. After surveying the field through the literature and the aid of their colleagues and of competent outside persons, this committee issued a progress report, which was sent to several hundred informed people for comment.

In the meantime, various groups who had been developing trial programs in their own establishments and communities began to recognize that some aspects of the aging problem were national in scope and would have to be handled accordingly. These groups took the initiative also in asking the Agency for a facility through which they could become acquainted with other workers in the field and could check their programs against programs being conducted elsewhere.

Late in the spring, the President of the United States felt the time had come to make an assessment of the total situation and requested the Federal Security Administrator to do so.

The Conference on Aging, on a national scale, was called by the Agency in response to this evidence of mounting interest—the stimuli from outside

<sup>\*</sup>Director of the Conference on Aging, sponsored by the Federal Security Agency.

sources, the immediate and provocative response to the Agency's Working Committee report, and the desire of the President.

# An Exploratory Forum

The first decision made was that the Conference should be an exploratory forum, to be held as soon as it could be organized. It was recognized that, while many people were interested in various angles of the problem, there was little systematic knowledge on which to organize a definitive program. Likewise, there was, at the time, no adequate identification of persons qualified to talk authoritatively on the numerous aspects of the subject. Identification of such persons and of groups already working in the field became one of the objectives of the Conference.

The second decision was that the Conference should be broad in scope. The studies of the Agency committee had shown that the problems of individual and social adjustment to aging are as broad as life itself, that there are few, if any, aspects of life unaffected by the age changes in the population. The breadth of the subject matter covered is shown in the following 10-section outline around which the Conference was organized:

(1a) Our aging population; (1b) population changes and economic implications; (2) employment, employability, rehabilitation; (3) income maintenance; (4) health maintenance and rehabilitation; (5) education for an aging population; (6) family life, living arrangements, and housing; (7) creative and recreational activities; (8) religious programs and services; (9) community organization; (10) professional personnel. Section 1 became two sections as the plans developed, making a total of 11.

The next decision was that the Conference should involve large numbers of nongovernmental people—that it should be essentially a conference by, of, and for persons outside the Federal service. In the end, and at the request of the Planning Committees, about 40 Government employees were invited as full-fledged delegates representing themselves rather than the organizations in which they work.

The decision as to nongovernmental

responsibility and participation grew out of the two-fold recognition: (1) that, while Government workers have knowledge in some phases of the financial and health aspects of aging. the experience needed in a comprehensive conference could come only by involving persons of broad and varied experience in many different types of situations and interests; and (2) that, since most of the work with the aging will always be done by varied groups at local and State levels, persons at those levels should, from the start, work out the solutions and actions that are going to be employed.

The final major preconference determination was that the group process of discussion and decision-making should be employed throughout. This decision was consistent with the state of knowledge in the field and with the nature of the Conference that had been decided upon. This method has the further and compelling merit of making active participants of all who are involved and of giving every participant the knowledge that he has had a share in arriving at whatever conclusions are reached. Throughout the preconference and conference periods, the meetings of the central staff, the Planning Committees, and the sections of the Conference itself were conducted in this democratic manuer. It is the hope of the Federal Security Agency that the process recommended itself to those who experienced it, and that they will adapt it to their own uses in exploring needs and actions in their own communities and organizations.

### **Objectives**

The specific objectives of the Conference were stated in terms of the total situation and in the light of the requests that led to it. They are:

- 1. To provide a forum for persons concerned with Aging.
- 2. To revaluate the potentialities of older people toward ensuring their useful and satisfying participation in the life of the community.
- 3. To stimulate the exchange of ideas among persons of varied experience, with a view to solving problems of the Aging through voluntary and public organizations in each State, city, and community.

- 4. To define the nature and extent of these problems as they affect the individual, his family, his community.
- To promote research on Aging in such fields as employment, health, education, recreation, rehabilitation, and social and psychological adjustment.
- 6. To transmit the findings of this Conference to interested groups, including the Federal Government, as guide lines for development policies with regard to our older people.

# Conference Development

The Conference began to move in May, when an Advisory Committee of outstanding persons and experts from many fields was appointed by the Federal Security Administrator. Although this committee never held a formal meeting, the members gave invaluable service in reviewing the plans for the Conference, nominating delegates, and affording guidance on several questions of policy. Later in the same month a small central office staff was set up, and a secretariat or committee of from five to a dozen Government staff members was created for each of the subject-matter areas or Conference sections. Most of these committee members were from the Federal Security Agency, but representatives of other Government agencies were drawn in at appropriate points. There was representation from the Departments of Agriculture, Commerce, Interior, and Labor, the Housing and Home Finance Agency, the Library of Congress, and the Veterans Administration.

The first task of the secretariats was the development of a preliminary outline for each section, detailed enough to determine the interest fields that should be involved and to permit the nomination of appropriate persons from outside the Federal service to serve as members of the Planning Committees. The Planning Committees, in turn, were to assume responsibility for the subject-matter content of the sections. quently, the secretariat members served as staff for the Planning Committees, and the secretariat chairmen functioned with the central office staff as the group responsible for the organization of the Conference.

Planning Committees consisted of from 9 to 13 persons invited to serve by the Federal Security Administrator. Each committee held a 1or 2-day exploratory meeting in June. Most of them met again during July. and all held meetings on the day preceding the opening of the Conference.

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At the opening of each initial Planning Committee meeting, a Conference official explained the objectives of the Conference and asked committee members to take over responsibility for planning the content of the section and for selecting the delegates. It is a tribute to these committees and to American democracy that in every instance the Planning Committees accepted the invitation extended to them, made a preliminary outline for the section, nominated persons to be invited as delegates, and developed plans for conducting the August work sessions. With the help of the secretariats, the Committees cast the outlines in the form of questions, which were mailed, together with a certain amount of background data, to the delegates so that they could be informed and start their thinking on the subject before their arrival in Washington.

The Planning Committees had decided to seek broad interest representation within each section in order to ensure expression of diverse points of view and to avoid narrow conclusions. Between Committee meetings, the secretariats worked on the delegate invitation lists, striving to achieve a balanced representation in each sec-

All 816 delegates to the Conference were invited as individuals representative of a field of interest and because of reported activity in that field. The conclusion was reached early in the group planning meetings that this procedure would yield a more informed group of delegates than would organizational representation.

The final step of the preconference phase was an orientation meeting, held the day before the Conference opened, for secretariats, Planning Committees, discussion leaders and recorders, reporters, and all other persons with specific responsibility for some aspect of the conduct of the meetings. The staff made final explanations of arrangements and then

organized the group into small sections, which met independently, for discussion of Conference procedures.

# The Conference

The Conference on Aging convened at 11 A. M. on August 13. Federal Security Administrator Ewing addressed the entire body of delegates on the origin of the meeting and the significance of the subject. Dwigit Cooke, of the Columbia Broadcasting System, who was Conference rapporteur, then conducted his weekly panel discussion program, "People's Platform," with three Conference John L. delegates participating. Thurston, Assistant Administrator for Program, in general charge of the Conference, explained the role of the Agency as convenor of the meeting, charged the delegates with their responsibility, and turned the Conference over to them. Between the conclusion of Mr. Thurston's address and the first work sessions, the University of Chicago Round Table program, also with three delegates making up the discussion panel, was broadcast from the Conference rooms.

The creative work of the Conference went forward in work sessions held on Sunday afternoon, Monday morning and afternoon, and Tuesday morning, and in numerous unscheduled meetings of small groups whenever time was available. According to prearrangement, most of the sections were divided into subsections for the major portion of the work period, with the result that there were usually 33 group meetings in progress simultaneously.

Besides the opening meeting, there were two general meetings. A dinner meeting on Monday was addressed by Edmund V. Cowdry, by Alvin Johnson, and by Frances Perkins. Mr. Ewing took advantage of this occasion to award a citation to Ollie A. Randall of New York for her pioneering work with the aging. The final Conference session was held on Tuesday afternoon. The program consisted of a fast-moving summary of conclusions and unanswered questions presented by Dwight Cooke, with the assistance of the section chairmen.

It is worthy of note that the Agency's desire for a forum-type of

conference carried exploratory through to the very end; not one action was proposed or taken by the delegate body as a whole.

The preconference materials developed by the sections, the summaries of the work of each section, and the tentative statements developed on the last day of the Conference are the materials from which the Planning Committees will prepare the final section reports to be incorporated into a single volume. It is hoped that these chapters will be in final draft within 2 months from the date of the Washington meeting.

Arrangements for news coverage at the Conference itself were designed to facilitate the task of the press and to conserve the time of the conferees. An information specialist recruited from the Agency staff was assigned to each section early in August, and by Conference time they had become familiar with the background material for their sections. At the end of each work session, the reporter prepared a story giving the session's high lights, which was turned over to the press office for duplication and distribution after approval by the section chair-

# Discussion Areas

It is too early, at the time of this writing, to state the conclusions of the Conference sections. The several section committees are now at work preparing their final statements from the large volume of tentative materials produced by the delegates. The best that can be done here is to report, on the basis of these materials, the principal topics raised for consideration.

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Older persons have shown a remarkable growth in terms of both their numbers and their proportion in the total population. The numerical increase is a result of the natural increase in the population, of immigration, and of greater life expectancy. The proportionate increase stems mainly from the declining birth rate of the preceding century; the slowing down of immigration and advances in medical science were also factors. There will be continued increases, numerically and proportionately, over the next two generations,

in rather large measure because of the phenomenal improvements in health care that have occurred since 1900. Aging becomes a problem, however, not only because of the number of older persons and the proportion of the population that they make up but also because of major changes in the way of living.

All the discussion sections appeared to start with certain fundamental premises, which, briefly stated, are:
(1) older people exhibit all the fundamental needs or desires found among people at any age; (2) satisfaction of needs continues, as in all adult life, to be primarily a matter of individual effort; (3) older people can find satisfaction only in a favorable environment; and (4) the situation is already so critical as to require the immediate attention of all appropriate groups and interests in society.

The sections recognized, further, that aging affects not only the individual but also his family, the community in which he lives, and our total society and its economy. It is thus a matter not only of first importance to the individual but also of national concern. There was repeated urging that the international situation should not be allowed to distract attention from the problem of agingfirst, because older people represent a huge resource through which needed production of goods and services can be obtained; and, second, because provision of satisfying life for all people is a principal objective of the national effort.

The primary economic implication drawn from the study of aging is that older people must have the financial support that will enable them to live at levels of decency and satisfaction. For many older people this means more income than they have at the present time. It was suggested that older persons would derive a higher proportion of income through tax-supported services than would other populations groups.

For direct income maintenance, the old-age and survivors insurance program, supplemented by old-age assistance, was expected to continue to provide the core of income for many of those not gainfully employed and for their dependents, but it was suggested that the breadth and amount

of coverage need further consideration. The role of private pension systems was discussed pro and con, but any statement of conclusions will have to await the final report.

The conferees took note of the fact that, as life expectancy increases, the period of retirement or old age, as currently defined, is extended, with resulting aggravation of the problems of individual occupation of time and of financial support.

Continuing gainful employment was spoken of as desirable for a larger proportion of older people than now find it. Employment satisfies the need for being useful, constitutes an important source of income, and provides an effective means of obtaining the high productivity needed now and in peace time.

The conferees noted that older workers are in competition with women workers and that their job opportunities are affected by the development of new machines and continually improving techniques. For many years the trend in employment of older workers has been downward. a most significant fact in view of the interests of both older people and the economy. The employment section discussed the need for dispelling the notion that older workers are unemployable. Studies were proposed to determine the types of jobs for which older people are best suited, how placement and counseling services may be used most effectively for them, and how private pension systems affect their ability to find jobs. There was a widespread feeling in several sections that arbitrary, fixed retirement ages are inimical to the interests of both the individual and

The section on research considered the status of research on the aging process and on the diseases characteristic of old age. This section discussed the need for more support for such research and for the establishment of an institute on gerontology. It was pointed out that research will have implications for improvement of health and prolongation of life and also for questions of employability, living arrangements, and continued participation in general. The section indicated the further position that health and satisfaction in the later

years are conditioned by mental attitudes and by the social environment, and it included these topics in its research recommendations.

The health maintenance and rehabilitation group identified as its principal objectives the promotion of health and the preservation of individual capacities. It was the opinion of the delegates that, with proper care and environment, many older people can work and care for themselves much longer than they often do. Health promotion services, home care with the aid of community services. and medical facilities received detailed consideration. It was observed. too, that preservation of mental health is a growing function of public health agencies.

The section on family life and living arrangements dealt with the quasitangibles of the role of the family in meeting the educational, protective, and affectional needs of the individual throughout life. Members of this section expressed the belief that the family constitutes the basic frame of reference for successful adjustment in aging. They pointed out, however, that family life has undergone many changes and that both families and aging persons have great need for counseling facilities that will help them find solutions to the problems of living in the later years and with older people.

This section also discussed the principle that families of older persons be allowed to maintain their own homes whenever possible and that appropriate community services be afforded to extend the period of independence. In this topic the section was joined by the health maintenance group, and both sections urged that attention be given to the development of housing suited to older people's needs.

The family section recognized that the interests of some older people and of their families are best served through provision of congregate living facilities into which older persons may move if family adjustment is not possible. The conferees gave a good deal of attention to specifications for such facilities, all of which look toward the fullest and freest possible life for the residents.

The sections on education, creative

activities and recreation, and religion proceeded from the point of view that older people wish to participate as fully as they can in life's activities, that adjustment in old age is merely a continuation of the lifelong adjustment process, and that these tenets must be understood by all groups in our society.

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The education section discussed four functions for educational agencies: research into the aging process and into the means of satisfying older people's needs; training professional personnel for work with older people: conducting experimental and demonstration projects with older persons; and introducing subject matter on aging into undergraduate curricula. Carrying forward one phase of this topic, the section on professional personnel discussed the changes in attitudes toward aging that are needed before individuals can be attracted to the field, as well as the job security that will have to be provided for those who go into it. The fact that more information about aging is needed before training programs can be satisfactory was stressed throughout the discussion.

As in the family life and education sections, delegates concerned with recreation and creative activities emphasized that preparation for aging should begin early, well in advance of retirement. It was suggested that training in creative activities become a part of preretirement programs, but that participation should be an en-

tirely voluntary process. With reference to the types of activity in which older people may engage, the section, recognizing individual differences, argued that there should be no absolute prohibitions but that the kind and extent of activity should be determined by individual interests and characteristics.

The section on religion noted that spiritual needs persist throughout life and that they may even grow stronger with aging. Religious agencies, they said, have clear responsibilities for meeting the spiritual needs of older people wherever they may be found, and such agencies must join with other community groups to make certain that older people are able to satisfy their total needs. The strengthening of religious programs in institutions for older people and the improvement of retirement programs for the clergy and other religious workers were proposed.

The data available from all the sections make it clear that no single discipline regards the aging field as its own special prerogative or, indeed, that no one is primary to others. In fact, it was pointed out in each section that the situation calls for action on the part of all scientific disciplines and all types of community services working in concert.

The section on community organization concerned itself with methods of discovering the needs of the aged, with the necessity for local agencies to change their attitudes toward the

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aging, and with techniques of bringing total community facilities to bear on the problems of aging. It was argued that too little is known at the present time to write a formula for community work with older people; hence, any program set up should be subject to change as needs are defined. While it was recognized that any local interest group or agency might take the initiative in getting a program under way, members of the sections felt that older people must be involved in the planning.

Delegates in this section pointed out, also, that some programs for the aging might well transcend the local level and require action on a State or national basis. In this and in other sections the need was expressed for information clearing facilities to expedite a continuing exchange of ideas and experiences,

# The Third Phase

Since the close of the Washington meeting there have been many letters expressing appreciation of the Conference and the impetus it may have given to the aging movement. Some of the delegates have indicated that they expect to see things move ahead in their home communities, while others state that they already have projects under way. To the extent that such interest is maintained and local activities are developed, the Conference on Aging will have been successful.

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# Notes and Brief Reports

# Egyptian Social Security Law

A new Egyptian social security measure was enacted in July 1950, establishing noncontributory pensions for certain categories of persons and making provision for public assistance to other groups.<sup>1</sup>

Existing social insurance has previously been limited to workmen's compensation (law of 1936, amended 1942), but other protective legislation has been adopted from time to time. Cash maternity benefits are payable under a law of 1933. The law on contracts of employment (1944) provides for compensation in certain cases, including sickness, dismissal, death, and (for women) leaving employment to marry. Rural health services provided through rural welfare centers have developed considerably since the first center opened in 1942

Egypt has also recently considered a proposed contributory social insurance act for wage earners and salaried employees in commerce and industry. This measure would have provided health and pensions insurance for both general and work-connected risks.

Coverage and financing.—The new pension system has broad coverage. All Egyptians are eligible, irrespective of their location in the country or their occupation, and foreigners may likewise qualify if they have been residents of Egypt for 10 years and are

<sup>1</sup>U. S. Department of State reports; and Egypt, Ministry of Social Affairs: Draft Decree Law on Social Security Scheme, Explanatory Note on Social Security Draft Law, and The New Egyptian Social Security Plan. nationals of a country providing for reciprocity of treatment.

The program will be financed entirely from general revenues. The estimated cost is 6 million Egyptian pounds a year.<sup>2</sup>

Benefits.—The basic pension for single persons is 9.600 pounds a year in cities and 7.200 in rural areas, plus a family supplement and supplements for each dependent. No benefit may exceed 30 pounds annually. The various rates are given in the following tabulation.

strongth-	(in Egypti	mount per year an pounds)
Type of bene- ficiary	Urban area (sup- plemented by	4.800 pounds per
Widow with child.	9.600, plus 3.600 for each child (to maximum of 3).	7.200, plus 2.400 for each child (to maximum of 3).
Orphans	6.000 for each or- phan (to max- imum of 4).	4.800 for each or- phan (to max- imum of 4).
Aged or total- ly disabled person with wife or wives.	15.600, plus 3.600 for each child (to maximum of 2).	12.000, plus 2.400 for each child (to maximum of 2).
Aged or totally disabled person (single).	9.600, plus 3.600 for each child (to maximum of 3).	7.200, plus 2.400 for each child (to maximum of 3).

Benefits are not payable for children beyond age 13 (17 if in school or disabled). Widows' pensions are payable only if the widow has dependent children in her care. Permanent disability benefits are payable in case of total incapacity for any work. Oldage pensions are payable at age 65.

The pensions at the full rate are

due when the person or family has no other income. The pension is reduced for all other income, but no pension will be less than 3 pounds. The following income is exempt; income from paid labor, domestic industries, and poultry raising, up to 40 percent of the full benefit; help from nonrelatives or from relatives not legally liable to pay it; and the value of the home owned and used by the family.

The act provides that public assistance, also to be financed from general revenue, will be made available for needy persons who are not eligible for pensions. Among such persons are divorced wives with children, widows under age 65 without children, and dependents in cases in which the breadwinner is partially disabled, ill, imprisoned, or unemployed.

Administration.-A considerable measure of administrative decentralization is contemplated. The Ministry of Social Affairs is to establish under its jurisdiction a Social Security Department that will have offices at local centers and inspectorates at provincial capitals and other important towns. The local social security offices will take claims and submit them to voluntarily constituted social security committees that will assist in making sure that the application forms are correctly and fully filled out and accompanied by proper documents. The claims will then be sent by the offices to the social security inspectorates, which will determine eligibility. Decisions may be appealed from the inspectorates to the Director General of the Social Security Department.

The law will take effect February 1, 1951, in areas to be determined by the Ministry. By February 1, 1952, it must be in effect in all parts of the country.

### UNITED NATIONS DAY

(Continued from page 2)

ments, to provide technical personnel to meet requests for assistance from other countries. The work of the Social Security Administration in these programs will be an extension of that which it is now doing—aiding in the development of technical knowledge by providing training and observation opportuni-

ties for the many visiting officials from other countries and making available from its staff, or aiding in the selection of, experts in the field of social insurance, general welfare, and maternal and child health and welfare.

<sup>&</sup>lt;sup>3</sup>The exchange value of the Egyptian pound is \$2.871 in United States currency; the pound has 1,000 millièmes, and three decimal places are accordingly used, as in the social security law.

# Recent Publications\*

# Social Security Administration

ALLING, ELIZABETH, and LEISY, AGNES.

Aid to Dependent Children in a
Postwar Year: Characteristics of
Families Receiving ADC, June 1948.
(Public Assistance Report No. 17.)
Washington: U. S. Govt. Print. Off.,
1950. 34 pp. Processed. Limited
free distribution; apply to the Bureau of Public Assistance, Social
Security Administration, Washington 25, D. C.

BUREAU OF OLD-AGE AND SURVIVORS
INSURANCE. DIVISION OF PROGRAM
ANALYSIS. Handbook of Old-Age
and Survivors Insurance Statistics,
1947. Baltimore: The Bureau,
1950. 121 pp. Processed.

"Presents data on the characteristics of workers in employment covered by old-age and survivors insurance in the period 1937-47. The data reflect the cumulative wage and employment history of workers during the first 11 years of operation of the insurance system and also the experience of workers engaged in covered employment during the calendar year 1947." Limited free distribution; apply to the Bureau of Old-Age and Survivors Insurance, Equitable Building, Baltimore 2. Md.

BUREAU OF PUBLIC ASSISTANCE. Characteristics of State Public Assistance, and to the Blind, Aid to Dependent Children. (Public Assistance Report No. 18.) Washington: U. S. Govt. Print. Off., 1950. 106 pp. Processed.

Charts showing, by State, important features of individual State plans. Limited free distribution; apply to the Bureau of Public Assistance, Social Security Administration, Washington 25, D. C.

### General

ACHINSTEIN, ASHER. The Welfare State: The Case For and Against. (Public Affairs Bulletin No. 83.)

\*Prepared in the Library, Federal Security Agency. The inclusion of prices of publications in this list is intended as a service to the reader, but orders must be directed to publishers or booksellers and not to the Social Security Administration or the Federal Security Agency. Federal publications for which prices are listed should be ordered from the Superintendent of Documents, U. S. Government Printing Office, Washington 25,

Washington: U. S. Library of Congress, Legislative Reference Service, June 1950. 69 pp. Processed. 50 cents.

Institute of Life Insurance. Life Insurance Fact Book, 1950. (5th ed.) New York: The Institute, 1950. 96 pp.

Includes sections on social security and group life insurance.

INTERNATIONAL LABOR OFFICE. Objectives and Minimum Standards of Social Security. (International Labor Conference, 34th Session, 1951, Report IV (1).) (Fourth Item on the Agenda.) Geneva: The Office, 1950. 130 pp. 75 cents.

A preliminary report that includes a review of the relevant laws and practices in the member states.

LAWRENCE, JOSEPH S. "Federal Aid Through Grants-In-Aid and Subsidies." Journal of the Missouri State Medical Association, St. Louis, Vol. 47, Aug. 1950, pp. 594-596. 40 cents.

Arguments for and against Federal aid.

Municipal Year Book, 1950: The Authoritative Résumé of Activities and Statistical Data of American Cities. Clarence E. Ridley and Orin F. Nolting, editors. Chicago: The International City Managers' Association, 1950. 598 pp. \$10.

Includes State-Administered Retirement Systems, by A. A. Weinberg; Public Welfare—Developments in 1949, by Guy R. Justis; and Public Health—Developments in 1949, by Ira V. Hiscock.

SIMON, HERBERT A.; SMITHBURG, DON-ALD W.; and THOMPSON, VICTOR A. Public Administration. New York: Alfred A. Knopf, Inc., 1950. 582 pp. \$4.50.

Summary of Principal Changes in the Social Security Act Under H. R. 6000 As Passed by the House of Representatives, As Passed by the Senate, and According to Conference Agreement. Prepared for the use of the Committee on Ways and Means by Robert J. Myers, Actuary to the Committee. Washington: U. S. Govt. Print. Off., July 25, 1950. 13 pp.

U. S. Congress. Conference Report on H. R. 6000, Social Security Act Amendments of 1950. (H. Rept. 2771, 81st Cong., 2d sess.) Washington: U. S. Govt. Print. Off., 1950. 123 pp.

U. S. President. Midyear Economic Report of the President. (H. Doc. 644, 81st Cong., 2d sess.) Washington: U. S. Govt. Print. Off., 1950. 160 pp. 40 cents.

Includes the report of the Council of Economic Advisers to the President on the economic situation at midyear 1950.

# Retirement and Old Age

Actuarial Cost Estimates for the Old-Age and Survivors Insurance System as Modified by the Social Security Act Amendments of 1950. Prepared for the use of the Committee on Ways and Means by Robert J. Myers, Actuary to the Committee. Washington: U. S. Govt. Print. Off., July 27, 1950. 20 pp.

BINSWANGER, PETER. Kommentar zum Bundesgesetz Über die Alters-und Hinterlassenenversicherung. Zurich: Polygraphischer Verlag, A.-G., 1950. 458 pp.

An extensive commentary on the Swiss Act of January 1947 establishing national old-age and survivors insurance for virtually the entire population. The author, chief of the Bureau of Old-Age and Survivors Insurance of the Swiss Federal Social Insurance Office, treats in detail coverage, income, contributions, and the transitional pension system for persons already over age 65.

BOYCE, CARROLL W. How To Plan Pensions: A Guidebook for Business and Industry. New York: McGraw-Hill Book Company, Inc., 1950. 479 pp. \$5.

Explains, in detail, business and industrial pension systems, describes the cost factors involved, summarizes recent negotiated plans, and gives examples of typical pension plans. Includes a glossary of pension terms.

BRONSON, DORRANCE C. "Pensions; Past, Present, and Future." Best's Insurance News, Life Edition, New York, Vol. 51, May 1950, pp. 29-31 ff.; June 1950, pp. 25-27 ff.; July 1950, pp. 29-31 ff. 50 cents each. COMMERCE CLEARING HOUSE Blue-

COMMERCE CLEARING HOUSE, Blueprinting the Pension Plan. New York: Commerce Clearing House, Inc. 1950. 127 pp. \$1.

Inc., 1950. 127 pp. \$1.

Sets forth the factors that should be considered in setting up and perfecting pension plans. Includes a chapter on social security in which the broad program, social security taxes, and pension plan savings are considered.

- Kuhle, Albert A. "About That Social Security Bill—H. R. 6000: Its Meaning for State and Local Governmental Employees." Public Aid in Illinois, Chicago, Vol. 17, April 1950, pp. 7-8 f.
- NEW YORK (STATE), DEPARTMENT OF LABOR. DIVISION OF RESEARCH AND STATISTICS. Collectively Bargained Pension Plans in New York State. (Publication No. B-40.) New York: The Department, June 1950. 65 pp. Processed.

Presents the chief features of 102 collectively bargained pension programs in operation in New York State in April 1950.

U. S. FEDERAL SECURITY AGENCY.

LIBRARY. Selected List of References on Aging; Prepared . . . for the Conference on Aging, Washington, D. C. August 13-15, 1950.

Washington: The Library, 1950.

17 pp. Processed. Limited free distribution; apply to the Federal Security Agency Library, Washington 25, D. C.

# **Employment**

"50 Years' Progress of American Labor." Monthly Labor Review, Washington, Vol. 71, July 1950, pp. 1–103. 50 cents.

Includes The American Worker and American Industry, by Ewan Clague; The Worker and His Job, by Harry Ober; The Worker's Quest for Security, by Arthur J. Altmeyer; Labor, Legislation, and the Role of Government, by Nathan P. Feinsinger and Edwin E. Witte; and The Old and New in Labor Statistics, by Everett Kassalow and Nathaniel Goldfinger.

KOZMETSKY, GEORGE. Financial Reports of Labor Unions. Boston:
Harvard University, Graduate
School of Business Administration,
Division of Research, 1950. 280 pp.
\$3.50.

Describes the accounting and financial reporting methods of international labor unions and shows how the financial reports are used in administration.

NATIONAL INDUSTRIAL CONFERENCE BOARD. Recognition for Long Service: Nonmonetary, Extra Privileges, Monetary Awards, Increased Job Security. (Conference Board Reports, Studies in Personnel Policy, No. 106.) New York: The Board, July 1950. 36 pp.

Personnel Club of New York. "Employability of the Older Worker: A Bibliographical Survey." Personnel, New York, Vol. 26, Mar. 1950, pp. 350-362. \$1.

- U. S. CONGRESS. SENATE. COMMITTEE ON LABOR AND PUBLIC WELFARE. Women's Equal Pay Act of 1950. Report . . . on S. 706. (S. Rept. 2263, 81st Cong., 2d sess.) Washington: U. S. Govt. Print. Off., 1950. 18 pp.
- "Employment and Wages of Workers Covered by State Unemployment Insurance Laws, 1947." Labor Market and Employment Security, Statistical Supplement, Washington, May 1950, special issue, 76 pp. Limited free distribution; apply to the Bureau of Employment Security, U. S. Department of Labor, Washington 25, D. C.
- U. S. DEPARTMENT OF LABOR. BUREAU OF LABOR STATISTICS. Fact Book on the Employment of Older Workers: Trends in Population and Labor Force, Industrial and Occupational Trends, Employment Experience, Extent and Duration of Unemployment. Prepared for the Conference on Aging, August 13–15, 1950, Washington, D. C. Washington: The Bureau, 1950. 23 pp. Processed.

Limited free distribution; apply to the Bureau of Labor Statistics, U. S. Department of Labor, Washington 25, D. C.

U. S. PRESIDENT. International Labor Organization. Message from the President . . . Washington: U. S. Govt. Print. Off., 1950. 20 pp.

Includes texts of the two conventions, submitted to Congress for appropriate action, concerning night work for women and young persons employed in industry.

### Public Welfare and Relief

Aronson, Albert H. "Human Dynamics in Administration: The Social Work and Personnel Approach." Social Work Journal, New York, Vol. 31, July 1950, pp. 117–121 f. \$2 a year.

EYDEN, J. L. M. "Training for Social Work." Social Work, London, Vol. 7, July 1950, pp. 433-437. 1s. 6 d.

Discusses essentials in the equipment of the social worker.

GANGLOFF, PERRY J. "The Public Welfare Program in Berlin Military Government: A Way of Interpreting Democracy." Social Service Review, Chicago, Vol. 24, June 1950, pp. 198-212. \$1.75.

GREENFIELD, MARGARET. Administration of Old Age Security in California. Berkeley: University of California, Bureau of Public Administration, May 1, 1950. 92 pp. Processed.

HOEHLER, FRED E. "Public Welfare and Health, 1900-1950." State Government, Chicago, Vol. 23, June 1950, pp. 129-133 f. 50 cents.

KANSAS. STATE DEPARTMENT OF So-CIAL WELFARE. Kansas Handbook of Social Resources, 1949. Topeka: The Department, 1949. 410 pp. Processed.

KIDNEIGH, JOHN C. "The Quest for Competence in Welfare Administration." Social Service Review, Chicago, Vol. 24, June 1950, pp. 173-180. \$1.75.

MAAS, HENRY. "Collaboration Between Social Work and the Social Sciences." Social Work Journal, New York, Vol. 31, July 1950, pp. 104-109. \$2 a year.

MORRIS, CHERRY, editor. Social Case-Work in Great Britain. London: Faber and Faber, Ltd., 1950. 223 pp. 12s. 6d. A collection of papers.

# Maternal and Child Welfare

BAUMGARTNER, LEONA. "A Look at America's Children Today." Child Welfare, New York, Vol. 29, July 1950, pp. 3-7. 35 cents.

Urges increased medical, health, and social services for children.

BRINDLE, JAMES. "The State Reimburses Foster Home Care." Currents in Pennsylvania's Health and Welfare, Philadelphia, Vol. 1, Summer 1950, pp. 11-13 f. 35 cents.

COOK, LLOYD ALLEN, and COOK, ELAINE FORSYTH. A Sociological Approach to Education. (2d ed.) New York: McGraw-Hill Book Company, Inc., 1950. 514 pp. \$4.50.

Includes a chapter on juvenile delinquency.

EDDY, RICHARD. "An Illinois Resource for Physically Handicapped Children." Social Service Review, Chicago, Vol. 24, June 1950, pp. 237–246. \$1.75.

Describes the operation of the Illinois Children's Hospital-School over a 4-year period.

KERBY, C. EDITH. "Causes and Prevention of Blindness in Children."

Sight-Saving Review, New York,
Vol. 20, Summer 1950, pp. 67-80.
65 cents.

"Eye conditions among pupils in schools for the blind in the United States, 1947-1948."

(Continued on page 26)

# Current Operating Statistics

Table 1.—Selected social insurance and related programs, by specified period, 1940-50

[In thousands; data corrected to Sept. 7, 1950]

					Retirem	ent, disc	bility,	and sur	vivor pro	grams		100			yment in programs	surance	
			onthly re					Surviv	or benefi	ts		disa	porary bility efits			Rail-	Rend- just- ment
Year and month	Total						Mo	nthly		Lum	p-sum *		Rail-	04-4-	Service- men's	road Unem-	allow- ances to self-
	Social Secu- rity Act	Rail- road Retire- ment Act	Civil Serv- ice Com- mis- sion 3	Veter- ans Ad- minis- tration	Social Secu- rity Act 3	Rail- road Re- tire- ment Act 4	Civil Serv- ice Com- mis- sion <sup>2</sup>	Veter- ans Ad- minis- tra- tion <sup>3</sup>	Social Secu- rity Act	Other 7	State laws 9	road Un- em- ploy- ment Insur- ance Act <sup>30</sup>	State laws	Read- just- ment Act 11	ploy- ment Insur- ance Act 19	ployed veter- ans	
							1	Number	of benef	ciaries	1			1	0.00		
July		1, 589. 6 1, 617. 4 1, 638. 2 1, 658. 3 1, 685. 3 1, 708. 5	236, 6 237, 6 239, 1 240, 1	145. 2 146. 7 148. 0 149. 4	2, 324. 8 2, 326. 6 2, 333. 1 2, 336. 8	987. 7 996. 2 1, 006. 7 1, 015. 5 1, 025. 0 1, 034. 3	124. 8 125. 8	11.0 11.7	963, 2 964, 6 967, 2 969, 0	16. 7 15. 4 16. 2	11. 1 10. 5 11. 2 10. 2	30. 0 28. 6 28. 8 27. 7	37. 5 36. 0 35. 3 38. 2	1, 951. 7 1, 738. 0 1, 527. 1 1, 698. 0	606. 4 218. 3 95. 2 64. 2 60. 4 62. 8	127.3 126.6 180.3	3.7 2.7
January February March April May June July		1, 738. 0 1, 770. 1 1, 795. 1 1, 813. 3 1, 827. 2 1, 839. 3 1, 852. 9	243. 5 245. 7 247. 3 249. 1 250. 7	153, 5 137, 0 155, 4 157, 0 158, 2	2, 347. 5 2, 352. 3 2, 358. 5 2, 362. 9 2, 368. 2		130. 6 132. 1 133. 4 135. 1 136. 6	14.9 15.5 16.3 17.1	973, 2 978, 4 977, 2 981, 0 982, 9 991, 2 995, 1	18. 5	9.8 11.8 12.0 12.7 11.5	29. 0 32. 1 30. 5 34. 5 32. 8	30. 4 31. 4 27. 7 28. 3 26. 6	2,027.8 2,097.6 1,589.4 1,567.2 1,388.4	28.9	160, 3 164, 6 91, 2 66, 9 46, 9	2.0 2.2 2.1 2.1 2.0
								Amour	t of bene	fits 13		117					I STORY
1940	\$1, 188, 702 1, 085, 488 1, 130, 721 921, 465 1, 119, 686 2, 067, 434 5, 151, 594 4, 702, 642 4, 512, 075 5, 695, 965	55, 141 80, 305 97, 257 119, 009 157, 391 230, 285 299, 830 366, 887	125, 795 129, 707 137, 140 149, 188 177, 053 208, 642	64, 933 68, 115 72, 961 78, 081 85, 742 96, 418 108, 691 134, 886	320, 561 325, 265 331, 350 456, 279 697, 830 1, 268, 984 1, 676, 029 1, 711, 182	25, 454 41, 702 57, 763 76, 942 104, 231 130, 139 153, 109 176, 736	\$1, 448 1, 559 1, 603 1, 704 1, 765 1, 772 1, 817 19, 283 36, 011 39, 257	\$918	\$105, 696 111, 799 111, 193 116, 133 144, 302 254, 238 333, 640 382, 515 413, 912 477, 406	13, 328 15, 038 17, 830 22, 146 26, 135 27, 267 29, 517 32, 315	13, 943 14, 342 17, 255 19, 238 23, 431 30, 610 33, 115 32, 140	5, 035 4, 669 4, 761 26, 025	\$11, 368	\$518, 700 344, 321 344, 064 79, 643 62, 385 445, 866 1, 004, 850 776, 164 793, 265 1, 737, 279	\$4, 113 114, 955 1, 491, 294 772, 368 426, 569 386, 635	\$15, 961 14, 537 6, 268 917 582 2, 359 39, 917 39, 401 28, 599 103, 596	\$102 11, 675 252, 424 198, 174 83, 598 43, 589
July	482, 323 493, 469 454, 638 440, 135 460, 196 479, 505	36, 164 36, 898 37, 441 37, 954 38, 644 39, 224	19, 641 19, 720 19, 838 19, 913		136, 308 141, 983 138, 180 141, 459 141, 535 145, 363	16, 138 16, 334 16, 497 16, 675	3, 097 3, 120 3, 152 3, 182 3, 215 3, 252	365 402 430 470 469 488	39, 554 40, 767 39, 606 39, 761 39, 924 40, 407	2, 501 2, 944 2, 754 2, 539 2, 670 2, 610	2, 196 2, 602 2, 570 2, 725 2, 413 2, 767	2, 678 3, 074 2, 786 2, 719 2, 717 2, 776	2, 071 3, 364 3, 217 3, 284 3, 462 3, 372	148, 767 170, 629 154, 067 135, 707 152, 179 170, 573	48, 938 24, 135 8, 775 5, 462 5, 291 5, 474	5, 553 9, 107 8, 983 14, 298 16, 839 12, 225	5, 466 4, 909 864 384 260 216
January	504, 927 478, 418 505, 640 446, 321 445, 666 423, 560 396, 442	39, 997 40, 829 41, 488 41, 992 42, 371 42, 712 43, 090	20, 179 20, 350 20, 462 20, 587	14, 440 14, 551 14, 657	152, 801 148, 283 150, 025 147, 235 148, 663 145, 908 139, 891	17, 246 17, 468 17, 647 17, 825 17, 969	3, 278 3, 308 3, 348 3, 384 3, 430 3, 470 3, 500	508 527 573 588 614 624 655	40, 794 40, 471 41, 403 40, 555 41, 065 41, 026 40, 642	2, 739 2, 846 3, 436 2, 862 3, 080 3, 016 2, 675	2, 642 2, 510 2, 963 3, 028 3, 202 2, 922 2, 661	2, 856 2, 595 3, 295 2, 852 3, 331 3, 169 2, 952	3, 454 2, 490 2, 874 2, 459 2, 625 2, 387 2, 131	186, 383 167, 212 187, 215 138, 968 136, 778 119, 430 99, 748	5, 753 5, 069 5, 712 3, 838 3, 185 2, 526 2, 209	11, 876 10, 450 11, 637 5, 822 4, 153 2, 848 2, 590	174 168 210 189 206 184 167

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¹ Under the Social Security Act, old-age retirement benefits (primary and wife's benefits and benefits to children of primary beneficiaries), partly estimated. Under the other 3 systems, benefits for age and disability.
² Data for civil-service retirement and disability fund; includes payments to Canal Zone construction-period workers administered by the Commission. Through June 1948, retirement and disability benefits include payments to survivors under joint and survivor elections; beginning July 1948, payments under survivor provisions shown as survivor benefits.
² Widow's, widow's current, parent's, and child's benefits. Partly estimated.

mated.

mated.

4 Annuities to widows under joint and survivor elections; 12-month death-benefit annuities to widows and next of kin, and, beginning February 1947, widow's, widow's current, parent's, and child's benefits.

5 Payments to widows, parents, and child's benefits.

6 Number of decedents on whose account lump-sum payments were made.

7 Payments under the Railroad Retirement Act and Federal civil-service and veterans' programs.

8 First payable in Rhode Island April 1943; in California, December 1946; in New Jersey, January 1949; and under the railroad program, July 1947. Excludes \$1,657,000 for hospital benefits in California (cumulative, January-July 1950);

also excludes private plans in California and New Jersey except for calendar-year

<sup>\*</sup> Represents average weekly number of beneficiaries.
\* Represents average number of beneficiaries in a 14-day registration period.
\* Readjustment allowances to unemployed veterans; from 1 to 2 percent of number and amount shown represents allowances for illness and disability after establishment of unemployment rights. Number represents average weekly number of continued claims.
\* Number and amount of claims paid under the Servicemen's Readjustment Act.

Act.

38 Payments: amounts certified, under the Social Security Act, the Railroad Retirement Act, and the Railroad Unemployment Insurance Act; disbursements, for Veterans Administration programs except the readjustment allowance program; checks issued, under the State unemployment insurance and temporary disability laws and under the Servicemen's Readjustment Act; for civil-service programs, disbursements through June 1949 and authorizations beginning July 1949. Adjusted on annual basis except for Civil Service Commission data, which are adjusted monthly. are adjusted monthly.

Source: Based on reports of administrative agencies.

Table 2.-Contributions and taxes under selected social insurance and related programs, by specified period,

[In thousands]

		nent, dis vivors in		Unempl	Unemployment insurance						
Period	Federal insur- ance contri- butions 1	Fed- eral civil- service contri- bu- tions <sup>2</sup>	Taxes on car- riers and their em- ployees	State unem- ploy- ment contri- bu- tions	Federal unemploy- ment taxes	Railroad unem- ploy- ment in- surance contri- butions					
Fiscal year: 1948-49- 1949-50	\$1, 690, 296 2, 106, 388			\$988, 965 1, 094, 406		\$9, 816 18, 858					
July	57, 549 380, 606 7, 242 62, 382 336, 889 5, 461		2, 696 9, 689 135, 971 722 5, 109 132, 784	109, 663 162, 859 6, 445 107, 693 155, 617 9, 950	4, 589 13, 827 1, 024 2, 322 13, 662 885	1 34 2,628 37 98 4,737					
January	46, 788 397, 530 229, 491 85, 657 274, 447 222, 345 200, 876	30, 702 29, 782 30, 109 29, 554 32, 642 32, 486 32, 326	948 4, 871 123, 100 3, 229 5, 881 125, 171 875	86, 317 124, 235 8, 166 104, 439 211, 946 6, 068 109, 587	19, 685 141, 161 9, 461 3, 692 14, 275 1, 723 1, 785	383 204 4, 899 363 197 5, 273 222					

Represents contributions of employees and employers in employments covered by old-age and survivors insurance.
 Represents employee and Government contributions to the civil-service retirement and disability fund (including Alaska Railroad, Canal Zone, and Office of the Comptroller of the Currency retirement and disability funds integrated since July 1949 with principal fund); in recent years Government contributions are made in 1 month for the entire fiscal year.
 Represents deposits in State clearing accounts of contributions plus penalties and interest collected from employers and, in 2 States, contributions from employees; excludes contributions collected for deposit in State siekness insurance funds. Data reported by State agencies; corrected to Aug. 21, 1950.
 Represents taxes paid by employers under the Federal Unemployment Tax Acc.

\* Represents taxes paid by employers under the Tax Act.

\* Beginning 1947, also covers temporary disability insurance.

\* Represents contributions of \$29.5 million from employees, and contributions for fiscal year 1949-50 of \$302.5 million from the Federal Government.

Source: Daily Statement of the U.S. Treasury, unless otherwise noted.

Table 3.—Federal appropriations and expenditures under Social Security Administration programs, by specified period, 1949-51

[In thousands]

	Fiscal ye	ar 1949-50	Fiscal ye	ear 1950-51
Item	Appro- pria- tions !	Expendi- tures through July 1949 2	Appro- pria- tions :	Expenditures through July 1950
Total	\$1, 856, 547	<b>8177</b> , 655	\$2,078,595	\$193, 274
Administrative expenses	49, 281	5, 243	49, 595	4, 735
Federal Security Agency, Social Security Administration. Department of Commerce, Bu- reau of the Census. Department of the Treasury 1	49, 170 102 (f)	4, 078 8 1, 157	49, 486 100 (4)	3, 494 0 1, 235
Grants to States	1, 080, 000	116, 552	1, 222, 000	123, 752
Old-age assistance. Aid to the blind. Aid to dependent children. Maternal and child health services Services for crippled children. Child welfare servicus.	1, 058, 000	87, 088 2, 694 24, 799 653 483 835	11,000 7,500 3,500	87, 697 2, 446 31, 006 964 621 1, 019
Benefit payments, old-age and sur- vivors insurance.	* 727, 266	# 55, 859	4 807, 000	s 64, 788

<sup>1</sup> Excludes unexpended balance of appropriations for preceding fiscal year.

<sup>2</sup> Includes expenditures from unexpended balance of appropriations for preceding fiscal year.

<sup>3</sup> Amounts expended by the Treasury in administering title II of the Social Security Act and Federal Insurance Contributions Act, relimbursed from the old-age and survivors insurance trust fund to the general fund of the Treasury.

<sup>4</sup> Not available because not separated from appropriations for other purposes.

<sup>5</sup> Actual payments from the old-age and survivors insurance trust fund.

<sup>6</sup> Estimated expenditures as shown in 1960-51 budget.

Source: Federal appropriation acts and 1960-51 budget (appropriations).

Daily Statement of the U. S. Treasury and reports from administrative agencies (expenditures).

# Table 4.—Status of the old-age and survivors insurance trust fund, by specified period, 1937-50

(In thousands)													
	Rece	eipts	Expen	ditures		As	sets						
Period	Appropria- tions !	Interest received	Benefit payments 3	Adminis- trative expenses	Net total of U. S. Govern- ment securities acquired <sup>3</sup>	Cash with dis- bursing officer at end of period	Credit of fund account at end of period	Total assets at end of period					
Cumulative, January 1937-July 1950	\$15, 340, 687	\$1, 517, 279	\$3, 440, 344	\$393, 441	\$12, 854, 823	\$88, 284	\$81, 074	\$18, 024, 18					
Fiscal year: 1948-49	1, 693, 575 2, 109, 992	230, 194 256, 778	607, 036 727, 266	53, 465 56, 841	1, 293, 891 1, 414, 152	66, 870 79, 928	12, 409 167, 861	11, 309, 940 12, 892, 613					
July 1949 August September October November December	61, 153 380, 606 7, 242 62, 382 336, 889 5, 461	10, 957 201 16, 126	55, 859 57, 037 57, 929 58, 110 58, 649 59, 895	5, 040 4, 972 4, 485 4, 449 4, 340 4, 360	-57, 000 315, 000 -30, 000 209, 323	76, 643 72, 219 79, 407 76, 515 74, 536 83, 289	59, 972 382, 993 16, 590 49, 505 325, 384 4, 639	11, 310, 284 11, 628, 882 11, 584, 604 11, 584, 600 11, 858, 590 11, 815, 922					
January	46, 788 397, 530 229, 491 85, 657 274, 447 222, 345 200, 876	96, 940 10, 871 121, 603	60, 666 61, 900 63, 612 64, 045 64, 701 64, 774 64, 788	5, 900 4, 584 4, 585 4, 637 4, 730 4, 758 4, 519	40, 003 130, 000 249, 918 130, 000 58, 000 308, 908 210, 000	70, 506 77, 454 84, 853 83, 831 82, 073 70, 928 88, 284	45, 520 246, 589 163, 466 51, 435 200, 210 167, 861 81, 074	11, 893, 083 12, 224, 035 12, 396, 208 12, 413, 181 12, 618, 197 12, 892, 612 13, 024, 181					

<sup>&</sup>lt;sup>1</sup> Beginning July 1940, equals taxes collected under the Federal Insurance Contributions Act; beginning with the fiscal year 1947, includes amounts appropriated to meet administrative and other costs of benefits payable to survivors of certain World War II veterans as provided under the Social Security Act Amendments of 1946.

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### Table 5.—Status of the unemployment trust fund, by specified period, 1936-50

				form and								
	Total	Net total of U. S. Govern- ment securities acquired 1	Unex-		State	ecounts		Railroad unemployment insurance account 1				
Period	end of period		balance at end of period	Deposits	Interest	With- drawals 2	Balance at end of period	Deposits	Interest	Benefit payments	Balance at end of period 2	
Cumulative, January 1936-July 1950.	\$7, 380, 064	\$7, 351, 264	\$28, 801	\$13, 680, 811	\$1, 185, 469	5 \$8, 268, 576	\$6, 597, 705	\$886, 908	\$119, 035	\$399, 326	\$782, 356	
Fiscal year: 1948-49. 1949-50	8, 182, 417 7, 437, 896	-160, 067 -724, 068	44, 085 23, 633	984, 031 1, 098, 795	160, 033 149, 046	1, 227, 115 1, 879, 000	7, 282, 730 6, 651, 571	9, 728	20, 067 18, 020	76, 978 143, 904	899, 687 786, 325	
July August September October November December	8, 066, 111 8, 124, 455 7, 964, 496 7, 852, 044 7, 909, 401 7, 748, 423	-105, 000 47, 000 -140, 007 -114, 000 37, 000 -167, 027	32, 779 44, 123 24, 171 25, 719 46, 077 52, 125	37, 489 233, 581 13, 547 31, 110 224, 954 15, 712	76 121 4, 030 612 194 6, 822	150, 325 164, 030 164, 280 128, 405 147, 740 171, 825	7, 169, 970 7, 239, 642 7, 092, 940 6, 996, 257 7, 073, 665 6, 924, 374	200 206 23 59 2,842	9 15 496 75 24 840	7, 494 11, 364 11, 673 15, 867 20, 188 15, 370	896, 141 884, 818 871, 556 855, 787 835, 736 824, 049	
January 1950 February Mareh April May Unie July Unie Jul	7, 342, 616 7, 476, 118 7, 437, 896	-80,000 -21,000 -177,007 -110,000 137,000 -31,027 -63,000	38, 363 53, 835 34, 755 34, 325 30, 828 23, 633 28, 801	36, 829 169, 535 13, 678 31, 449 280, 437 10, 473 35, 113	64, 800 132 4, 158 591 117 67, 392 42	187, 667 163, 245 202, 208 134, 775 141, 000 123, 500 89, 020	6, 838, 337 6, 844, 759 6, 660, 386 6, 557, 652 6, 697, 208 6, 651, 571 6, 597, 705	15 122 2,798 360 119 3,164 208	7, 977 16 512 70 14 7, 972	15, 357 12, 088 15, 025 8, 125 6, 184 5, 223 4, 179	816, 324 804, 374 792, 659 784, 964 778, 912 786, 325 782, 359	

¹ Includes accrued interest and repayments on account of interest on bonds at time of purchase; minus figures represent primarily net total of securities redeemed.
² Includes transfers from State accounts to railroad unemployment insurance account amounting to \$107,161,000.
² Beginning July 1947, includes temporary disability program.
⁴ Includes transfers from railroad unemployment insurance administration

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<sup>&</sup>lt;sup>1</sup> Before July 1948, data represent checks cashed and returned to the Treasury; beginning July 1948, represent checks issued.
<sup>2</sup> Includes accrued interest and repayments on account of accrued interest on bonds at time of purchase; minus figures represent net total of securities redeemed. Source: Daily Statement of the U. S. Treasury.

fund amounting to \$79,419,000 and transfers of \$12,338,000 from the railroad unemployment insurance account to adjust funds available for administrative expenses on account of retroactive credits taken by contributors under the Railroad Unemployment Insurance Act Amendments of 1948.

Includes withdrawals of \$79,169,000 for disability insurance benefits.

Source: Daily Statement of the U. S. Treasury.

Table 6.—Old-age and survivors insurance: Monthly benefits in current-payment status 1 at the end of the month, by type of benefit and by month, July 1949-July 1950, and monthly benefit actions, by type of benefit, July 1950

[Amounts in thousands; data corrected to Aug. 15, 1950]

	T	otal	Pri	nary	W	ife's	Cl	nild's	Wid	low's	Widow'	s current	Par	rent's
Item	Num- ber	Amount	Num- ber	Amount	Num- ber	Amount	Num- ber	Amount	Num- ber	Amount	Num- ber	Amount	Num- ber	Amount
Monthly benefits in current- payment status at end of month:						10.10	111111111111111111111111111111111111111		bel. 111					
September	2, 577, 386 2, 613, 604 2, 644, 910 2, 673, 888 2, 710, 279 2, 742, 808	54, 450, 8 55, 318, 9	1, 195, 955 1, 216, 963 1, 232, 421 1, 247, 513 1, 268, 050 1, 285, 898	31, 450, 4 31, 909, 4 32, 345, 7 32, 938, 5	370, 293 375, 103 379, 594 385, 576	5, 065, 1 5, 140, 9 5, 210, 0 5, 301, 1	618, 067 624, 257 629, 705 634, 705	\$8, 044, 5 8, 100, 4 8, 196, 9 8, 279, 3 8, 355, 6 8, 427, 0	244, 420 248, 890 253, 031 257, 228	\$4, 973. 7 5, 072. 3 5, 169. 4 5, 260. 2 5, 352. 1 5, 441. 9	151, 191 150, 866 151, 416	\$3, 149, 2 3, 170, 5 3, 179, 5 3, 174, 5 3, 188, 7 3, 206, 8	12, 789 12, 924 13, 048 13, 179 13, 304 13, 438	\$175. ( 177. 4 179. ( 181. 1 183. ( 185. (
March. April. May. June.	2, 781, 800 2, 824, 829 2, 861, 536 2, 888, 715 2, 911, 562 2, 930, 357 2, 946, 096	58, 074, 3 58, 956, 6 59, 638, 4 60, 195, 6 60, 681, 5	1, 332, 875 1, 351, 985 1, 365, 504 1, 375, 882 1, 384, 823	35, 380, 8 35, 807, 4 36, 128, 7 36, 415, 8	404, 014		649, 758 655, 558 659, 584 663, 610 665, 351	8, 586. 0 8, 673. 6 8, 736. 3	270, 384 276, 050 280, 890 285, 753 290, 307	5, 539. 3 5, 640. 9 5, 764. 9 5, 871. 7 5, 978. 4 6, 079. 8 6, 159. 8	154, 177 154, 884	3, 229. 0 3, 257. 6 3, 275. 7 3, 290. 2 3, 304. 3 3, 322. 2 3, 327. 6	13, 533 13, 621 13, 729 13, 849 13, 995 14, 089 14, 163	186, 8 187, 9 189, 7 191, 8 193, 6 194, 9 196, 1
Monthly benefit actions, July 1950: In force <sup>2</sup> at beginning of month. Benefits awarded in month. Entitlements terminated <sup>2</sup> . Net adjustments <sup>4</sup> . In force at end of month.	3, 287, 638 40, 933 19, 542 348 3, 309, 377	923. 9 377. 1 17. 5	1, 506, 755 18, 539 6, 481 161 1, 606, 974	540. 1 169. 6 11. 1	475, 352 7, 142 3, 249 40 479, 285	6, 696. 0 108. 3 44. 3 1. 4 6, 761. 5	694, 715 7, 737 6, 002 108 696, 558	9, 224. 8 110. 8 82. 1 3. 4 9, 256. 5	294, 415 4, 517 879 12 298, 065	6, 159. 4 98. 5 17. 9 1 6, 240. 2	212, 182 2, 845 2, 854 27 212, 200	4, 515. 3 64. 2 62. 1 1. 6 4, 518. 9	14, 219 153 77 0 14, 295	196.2 2.3 1.1 (5) 197.6

Benefit is terminated with the second of the responsibility of the responsibility.
 Adjustments result from operation of maximum and minimum provisions and from recomputations and administrative actions.
 Less than \$50.

### RECENT PUBLICATIONS

(Continued from page 22)

MICHIGAN. DEPARTMENT OF SOCIAL WELFARE. Michigan Child-Caring Institutions and Placement Agencies: Annual Statistical Report, 1949. Lansing: The Department, June 1950. 14 pp. Processed.

OREGON. STATE PUBLIC WELFARE COM-MISSION. A Report of Specialized Public Services for Children in Oregon for the Biennial Period July 1. 1946 to June 30, 1948. Portland: The Commission, 1950, 59 pp.

PENNELL, MARYLAND Y .: BAIN, KATHER-INE; and HUBBARD, JOHN F. "Child Health Services in Twelve Metropolitan Districts." Public Health Reports, Washington, Vol. 65, July 21, 1950, pp. 903-918. 10 cents.

WALLIN, J. E. WALLACE. Children with Mental and Physical Handicaps. New York: Prentice-Hall, Inc., 1949. 549 pp. \$6.65.

Designed as a reference book for persons interested in the fields of special education, child guidance, mental hygiene, social service, psychiatry, and pediatrics

# Health and Medical Care

CLARKE, ROBERT J., and EWING, DAVID "New Approach to Employee Health Program." Harvard Business Review, Boston, Vol. 28, July 1950, pp. 109-124. \$1.50.

Analyzes and appraises the 10-yearold health program of the Seamen's Bank for Savings in New York City.

CRONIN, JOHN W.; REED, LOUIS S.; and HOLLINGSWORTH, HELEN. "Hospital Construction Under the Hill-Burton Program: Analysis of the Type, Size, and Location of Projects Being Built with Federal Aid." Public Health Reports, Washington, Vol. 65, June 9, 1950, pp. 743-753. 10 cents.

EWING, OSCAR R. "Notes on the British Health Plan." Journal of the National Medical Association, New York, Vol. 42, July 1950, pp. 214-216. 50 cents.

GOLDSTEIN, MARCUS S. "Medical Group Practice." Journal of the National Medical Association, New York, Vol. 42, July 1950, pp. 223-228. 50 cents.

SMITH, J. HENRY. "Group Insurance Against Illness and Accidents." Economic Security American (Chamber of Commerce of the U. S. A.), Washington, Vol. 7, June-July 1950, pp. 10-16. 25 cents.

A detailed description of group insurance-types, costs, and benefits.

WILSON, A. M. "An Experiment in Catastrophe Insurance Against Medical Costs." American Economic Security (Chamber of Commerce of the U. S. A.), Washington, Vol. 7, June-July 1950, pp. 17-20. 25 cents.

The experience of one major industrial concern

<sup>&</sup>lt;sup>1</sup> Benefit in current-payment status is subject to no deduction or only to deduction of fixed amount that is less than the current month's benefit.

<sup>2</sup> Represents total benefits awarded (including benefits in current, deferred, and conditional-payment status) after adjustment for subsequent changes in number and amount of benefits (see footnote 4) and terminations (see footnote 3), cumulative from January 1940.

<sup>&</sup>lt;sup>3</sup> Benefit is terminated when a beneficiary dies or loses entitlement to a benefit

Table 7.—Old-age and survivors insurance: Estimated number and amount of monthly benefits 1 in current-payment status 2 as of June 30, 1950, by type of benefit and by State

	Т	otal	Pri	mary	Wi	fe's	Chi	ild's	Wid	ow's	Widow's	current	Par	ent's
Region and State 8	Number	Amount	Number	Amount	Number	Amount	Number	Amount	Number	Amount	Number	Amount	Number	Amoun
Total	2, 930, 357	\$6,0681,500	1, 384, 823	\$36,415,828	419, 123	\$5,840,022	665, 351	\$8,828,736	290, 307	\$6,079,758	156, 664	\$3,322,210	14, 089	\$194, 94
Region I Connecticut Maine Massachusetts New Hampshire Rhode Island Vermont	290, 177 59, 164 26, 300 142, 932 17, 142 25, 422 9, 217	6, 211, 092 1, 394, 643 521, 069 3, 195, 943 352, 579 566, 536 180, 302	30, 660 13, 603 74, 294 9, 279	331, 903 2, 031, 880 232, 803 366, 483	44, 460 9, 584 3, 930 22, 693 2, 703 4, 169 1, 381		44, 336 8, 838 5, 020 22, 113 2, 836 3, 615 1, 914	63, 601 314, 881 36, 980	7, 308 2, 526 16, 816 1, 626	163, 935 50, 222 363, 096	12, 230 2, 549 1, 109 6, 511 642 1, 018 401	145, 115	1,032 225 112 505 56 103 31	14, 74 3, 32 1, 45 7, 29 74 1, 51
Region II. Delaware New Jersey New York. Pennsylvania	755 801	16, 665, 596 151, 834 2, 822, 294 7, 693, 462	3, 453 61, 347	10, 275, 536 92, 917 1, 739, 135 4, 853, 214 3, 590, 270	113, 601 1, 041 19, 526 52, 629 40, 405	756, 509	135, 264 1, 320 20, 466 57, 401 56, 077	18, 836	784 15, 392 40, 308	1, 863, 493 17, 125 339, 891 856, 233 650, 244	39, 415 304 5, 806 16, 871 16, 434	6, 866	3, 688 46 586 1, 685 1, 371	52, 65 64 8, 67 24, 29 19, 02
Region III. Dist. of Col	193, 740 11, 167 41, 397 48, 217 46, 947 46, 012	226, 131 838, 194 765, 321 839, 316	74, 410 5, 048 18, 346 16, 373 17, 903 16, 740	470, 744 363, 306 433, 061	21, 053 1, 199 5, 200 4, 705 4, 835 5, 114	273, 777 17, 007 72, 354 54, 226 62, 152 68, 038	66, 874 2, 879 10, 416 19, 757 16, 589 17, 233	825, 344 36, 303 139, 987 218, 902 199, 063 231, 089	16, 026 1, 314 4, 777 3, 183 3, 906 2, 846	318, 104 28, 096 99, 564 56, 472 76, 448 57, 524	14, 094 689 2, 430 3, 840 3, 344 3, 791	277, 266 14, 234 52, 410 67, 999 63, 930 78, 693	1, 283 38 228 359 370 288	16, 51 50 3, 13 4, 41 4, 60 3, 79
Region IV Kentucky Michigan Ohio	363, 352 45, 303 129, 635 188, 414	7, 673, 514 790, 755 2, 809, 297 4, 073, 462	163, 346 16, 848 58, 172 88, 326	400, 633	53, 594 5, 104 18, 990 29, 500	766, 982 62, 549 276, 568 427, 865	87, 196 16, 268 31, 448 39, 480	1, 214, 177 194, 072 463, 846 556, 259	37, 896 3, 335 13, 447 21, 114	818, 306 64, 773 295, 732 457, 801	19, 800 3, 432 7, 111 9, 257	439, 779 64, 652 165, 385 209, 742	1, 520 316 467 737	21, 56 4, 07 6, 92 10, 56
Region V Illinois Indiana Minnesota Wisconsin	382, 237	8, 109, 067 4, 078, 573 1, 705, 072 911, 640 1, 413, 782	91. 538	4, 927, 027 2, 500, 743 1, 021, 678 555, 493 849, 113	58, 286 27, 523 12, 886 6, 746 11, 131	813, 177 397, 816 172, 471 91, 572 151, 318	77, 921 37, 162 18, 361 9, 203 13, 195	1, 089, 065 531, 032 249, 887 123, 685 184, 461	40, 859 20, 562 8, 561 4, 330 7, 406	861, 597 440, 074 174, 578 90, 810 156, 135	17, 825 8, 660 3, 795 2, 226 3, 144	396, 162 196, 649 82, 305 47, 921 69, 287	1, 550 842 299 154 255	22, 031 12, 251 4, 152 2, 151 3, 466
Region VI. Alabama Florida. Georgia. Mississippi. South Carolina. Tennessee.		3, 725, 374 697, 618 1, 100, 863 655, 964 241, 548 364, 476 664, 905	84, 402 14, 998 27, 455 14, 328 5, 606 7, 114 14, 901	1, 974, 274 342, 994 711, 064 316, 496 113, 014 158, 424 332, 282	23, 977 4, 258 8, 259 3, 809 1, 606 1, 956 4, 089	296, 998 49, 839 115, 611 44, 889 16, 567 23, 129 46, 963	70, 104 17, 021 12, 288 17, 040 6, 696 11, 232 14, 827	872, 291 188, 758 146, 346 180, 960 68, 496 117, 371 170, 358	14, 614 2, 571 3, 863 2, 775 969 1, 590 2, 846	273, 858 46, 540 76, 418 51, 565 17, 434 28, 305 53, 596	16, 150 3, 665 2, 532 3, 278 1, 428 2, 130 3, 117	286, 343 65, 157 48, 685 57, 195 23, 589 34, 651 57, 066	1,705 338 211 389 189 208 370	21, 610 4, 330 2, 730 4, 850 2, 440 2, 590 4, 640
Region VII.  Iowa Kansas Missouri Nebraska North Dakota South Dakota	158, 238	3, 036, 580 688, 795 497, 968 1, 402, 099 288, 497 60, 299 92, 922	76, 629 17, 639 13, 063 34, 584 7, 585 1, 622 2, 136	1, 831, 911 407, 449 300, 832 864, 574 171, 871 36, 478 50, 707	24, 508 6, 027 4, 487 10, 296 2, 500 479 719	307, 311 73, 257 53, 328 136, 879 29, 388 5, 598 8, 861	33, 137 7, 745 5, 650 13, 821 3, 402 1, 098 1, 421	423, 063 98, 979 71, 866 178, 010 42, 728 13, 220 18, 260	15, 746 3, 758 2, 381 7, 406 1, 455 291 458	311, 210 72, 500 44, 887 151, 765 27, 852 5, 460 8, 746	7, 455 1, 676 1, 253 3, 148 799 266 313	152, 784 34, 538 25, 633 65, 283 15, 858 5, 298 6, 174	763 156 113 402 60 19 13	10, 301 2, 072 1, 422 5, 588 800 245 174
Arkansas	167, 475 20, 390 33, 150 5, 732 25, 874 82, 329	2, 908, 509 322, 700 569, 748 94, 844 470, 384 1, 450, 773	64, 979 8, 358 13, 268 1, 817 10, 719 30, 817	1, 513, 150 174, 761 299, 052 43, 334 259, 499 736, 504	18, 436 2, 264 3, 460 486 3, 342 8, 884	219, 545 23, 671 40, 984 5, 883 40, 313 108, 694	59, 084 6, 911 11, 112 2, 607 8, 357 30, 097	706, 566 75, 328 130, 785 30, 475 103, 707 366, 271	11, 276 1, 254 2, 430 273 1, 627 5, 692	215, 787 21, 884 46, 807 5, 352 31, 876 109, 868	12, 633 1, 438 2, 607 521 1, 739 6, 328	239, 273 24, 975 48, 459 9, 413 33, 802 122, 624	1, 067 165 273 28 90 511	14, 188 2, 141 3, 661 387 1, 187 6, 812
degion IX. Colorado Idaho Montana Utah Wyoming	51, 608 21, 823 7, 644 8, 669 9, 895 3, 577	1, 020, 058 440, 807 141, 785 173, 479 190, 536 73, 451	23, 696 10, 584 3, 566 4, 005 3, 700 1, 841	595, 727 268, 614 84, 226 99, 842 95, 346 47, 699	7, 094 3, 230 1, 008 1, 096 1, 312 448	93, 445 43, 135 12, 272 14, 505 17, 587 5, 946	13, 542 4, 967 2, 167 2, 149 3, 348 911	180, 893 66, 307 27, 888 29, 075 45, 498 12, 125	4, 273 1, 917 470 892 783 211	88, 259 39, 705 8, 842 19, 091 16, 390 4, 231	2, 808 1, 058 402 470 721 157	58, 944 22, 142 8, 103 10, 118 15, 262 3, 319	195 67 31 57 31 9	2, 790 904 454 848 453 131
egion X. Alaska. Arizona. California. Hawaii. Nevada. Oregon. Washington.	345, 718 1, 360 10, 888 231, 531 7, 317 2, 777 36, 651	7, 518, 206 25, 865 213, 063 5, 115, 283 136, 569 58, 799 761, 783 1, 206, 844	676 4, 403	4, 917, 001 16, 649 116, 148 3, 362, 047 78, 812 37, 984 500, 450 805, 001	52, 164 71 1, 174 35, 481 600 245 5, 855 8, 738	742, 343 919 16, 746 511, 420 7, 761 3, 539 78, 717 123, 241	67, 082 519 3, 844 42, 536 2, 574 742 7, 142 9, 725	934, 197 6, 493 49, 663 602, 295 33, 101 10, 381 96, 701 135, 563	28, 704 29 644 20, 010 349 184 2, 824 4, 664	609, 025 598 13, 738 429, 461 6, 929 3, 838 56, 740 97, 721	13, 518 63 783 8, 802 501 125 1, 284 1, 960	300, 112 1, 178 16, 222 199, 432 9, 693 2, 808 27, 475 43, 214	1,067 2 40 729 20 11 118 147	15, 438 28 546 10, 628 273 159 1, 700 2, 104
oreign	11, 969	262, 812	5, 880	165, 399	1, 950	27, 892	1,811	23, 379	1, 373	28, 397	736	14, 637	219	3, 106

<sup>1</sup> Estimates for each State are shown unrounded, as computed, for convenience in summation and not because they are assumed to be accurate to the last digit.

2 Benefit in current-payment status is subject to no deduction or only to deduction of fixed amount that is less than the current month's benefit.

3 Beneficiary's State of residence as of June 30, 1950.

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# Table 8.-Employment security: Selected data on nonfarm placements and unemployment insurance claims and benefits, by State, July 1950

[Corrected to Aug. 17, 1950]

	NA -THOM	Initial	claims t	ment c	unemploy- overed by		Comper	sated unemp	oloyment		Average
san per proper lesses	Nonfarm		the large		d claims	All typ	pes of unempl	oyment 2	Total une	mployment	weekly
Region and State	place- ments	Total	Women	Total	Women	Weeks compen- sated	Benefits paid <sup>3</sup>	Average weekly number of benefici- aries	Weeks compen- sated	Average weekly payment	ment under all pro- grams 24
Total, 52 States Region I:	485, 577	944, 026	4 403, 000	5, 990, 045	\$ 2, 687, 000	5, 019, 038	\$99, 748, 407	1, 158, 243	4, 716, 575	\$20.35	1, 470, 82
Connecticut Maine Massachusetts New Hampshire Rhode Island Vermont	7, 018	34, 686	17, 226	104, 871	54, 737	79, 180	1, 505, 055	18, 272	74, 951	19, 49	26, 22
	4, 960	5, 732	2, 248	43, 848	20, 701	37, 647	550, 502	8, 688	32, 945	14, 98	10, 43
	12, 063	48, 935	23, 037	378, 400	186, 226	322, 322	6, 889, 232	74, 382	301, 884	22, 09	86, 93
	1, 715	4, 683	2, 288	46, 519	25, 277	42, 521	636, 093	9, 813	38, 738	15, 49	10, 99
	2, 316	14, 012	7, 335	86, 509	46, 077	75, 920	1, 546, 160	17, 520	72, 407	20, 89	20, 37
	891	1, 562	745	13, 387	7, 323	12, 044	211, 118	2, 779	10, 834	18, 22	3, 19
New York	53, 765	207, 731	(9)	1, 339, 512	(8)	1, 134, 068	25, 283, 907	261, 709	1, 114, 006	22, 29	313, 25
Region II: Delaware	924	1, 639	701	7, 605	3, 614	6, 444	108, 404	1, 487	5, 797	17. 67	1, 79
	11, 646	46, 728	23, 285	250, 299	127, 257	244, 964	4, 868, 117	56, 530	230, 695	20. 42	61, 42
	18, 127	89, 797	39, 131	442, 145	183, 222	381, 437	7, 565, 470	88, 024	357, 022	20. 34	109, 52
Dist. of Col	3, 032	1, 880	730	16, 884	7, 264	14, 558	261, 881	3, 360	14, 349	18, 01	4, 23
	6, 694	14, 422	5, 558	98, 040	37, 705	86, 169	1, 619, 719	19, 885	80, 553	19, 25	22, 31
	12, 866	20, 188	11, 874	140, 270	87, 033	103, 675	1, 647, 614	23, 925	96, 910	16, 39	31, 44
	7, 398	7, 780	2, 671	93, 581	44, 213	89, 194	1, 311, 108	20, 583	85, 734	14, 90	22, 52
	2, 011	10, 659	1, 867	94, 420	18, 674	83, 026	1, 412, 314	19, 160	71, 997	18, 08	22, 66
Kentucky	2, 550	8, 322	2, 830	82, 875	25, 852	70, 160	1, 061, 975	16, 191	67, 827	15. 23	19, 81;
	16, 210	21, 328	7, 088	103, 621	40, 731	83, 316	1, 880, 529	19, 227	80, 115	23. 03	22, 60;
	25, 872	40, 361	14, 780	254, 242	101, 488	214, 704	4, 650, 423	49, 547	199, 164	22. 15	58, 35;
Illinois. Indiana. Minnesota. Wisconsin. Region VI:	15, 537	66, 182	28, 416	501, 942	234, 773	390, 991	8, 015, 950	90, 229	335, 950	22.06	118, 28
	10, 858	20, 568	8, 261	57, 172	29, 315	44, 478	743, 766	10, 264	40, 043	17.08	13, 44
	11, 579	6, 502	2, 564	48, 799	23, 297	38, 457	661, 979	8, 875	36, 550	17.70	11, 15
	16, 772	6, 664	3, 514	35, 955	19, 563	26, 721	514, 743	6, 166	24, 244	19.75	8, 49
Alabama Florida Georgia Mississippi South Carolina Tennessee Region VII:	10, 114	10, 923	2, 680	80, 937	25, 100	74, 195	1, 110, 656	17, 122	69, 594	15, 32	22, 92,
	10, 835	18, 678	9, 426	89, 106	45, 228	63, 777	869, 553	14, 718	61, 707	13, 79	21, 330
	11, 029	11, 335	4, 919	83, 480	48, 489	65, 780	867, 311	15, 180	62, 553	13, 29	19, 476
	7, 315	6, 258	1, 967	42, 446	14, 878	32, 818	450, 750	7, 573	30, 830	13, 96	10, 268
	6, 948	15, 231	7, 460	69, 647	32, 905	50, 963	846, 914	11, 761	48, 397	16, 99	16, 33,
	9, 417	11, 483	5, 185	118, 910	58, 494	95, 323	1, 379, 468	21, 908	91, 333	14, 67	27, 823
Kansas  Missouri Nebraska  North Dakota South Dakota Region VIII:	6, 893	2, 859	1, 334	20, 531	10, 623	16, 388	283, 424	3, 782	14, 180	18, 36	4, 862
	6, 811	3, 977	1, 278	22, 368	7, 110	19, 506	388, 153	4, 501	17, 690	20, 56	5, 324
	9, 912	15, 165	6, 906	112, 744	53, 668	81, 815	1, 311, 493	18, 880	76, 430	16, 63	26, 122
	4, 642	1, 358	769	8, 267	5, 033	7, 568	130, 281	1, 746	7, 228	17, 61	1, 968
	2, 270	343	151	-1, 950	913	1, 864	34, 036	430	1, 667	18, 70	432
	2, 057	334	161	1, 845	953	1, 256	20, 741	290	1, 132	17, 04	449
Arkansas Louisiana New Mexico Oklahoma Texas Region IX:	7, 930	6, 924	2, 166	40, 505	11, 127	28, 078	447, 116	6, 478	26, 089	16. 72	9, 872
	8, 152	12, 141	3, 482	93, 800	23, 850	77, 238	1, 540, 799	17, 824	72, 027	20. 46	21, 902
	5, 547	1, 503	355	7, 925	2, 030	7, 037	121, 354	1, 624	6, 719	17. 46	2, 169
	10, 724	7, 395	1, 856	48, 671	15, 161	41, 072	748, 785	9, 478	38, 580	18. 64	11, 919
	40, 287	13, 154	3, 786	95, 834	30, 754	67, 536	1, 077, 868	15, 585	64, 107	16. 31	21, 800
Colorado Idaho Montana Utah Wyoming Begion X:	6, 161	2, 418	700	17, 829	6, 932	14, 974	274, 968	3, 456	13, 255	18, 96	4, 450
	3, 715	1, 777	1, 003	6, 834	3, 945	2, 898	51, 633	609	2, 731	18, 13	1, 741
	4, 029	1, 013	436	8, 517	4, 713	7, 295	125, 925	1, 683	7, 295	17, 26	1, 905
	4, 098	2, 735	778	14, 028	5, 947	10, 111	225, 731	2, 333	8, 883	23, 34	3, 177
	1, 636	584	192	3, 045	1, 252	3, 099	71, 755	715	2, 613	24, 03	679
Arizona	3, 019	3, 318	915	15, 322	8, 755	10, 199	208, 908	2, 354	9, 705	20. 74	3, 852
	38, 572	85, 137	32, 023	611, 356	291, 395	565, 790	12, 335, 438	130, 567	524, 615	22. 39	146, 498
	2, 030	1, 100	358	6, 249	2, 469	5, 459	125, 976	1, 260	5, 115	23. 60	1, 442
	8, 570	8, 558	4, 246	40, 501	19, 854	28, 355	571, 681	6, 543	26, 435	20. 76	9, 786
	8, 438	15, 867	6, 316	63, 735	25, 964	36, 912	754, 621	8, 518	35, 066	20. 77	16, 089
Verritories: Alaska Hawaii Puerto Rico	091 1, 456 475	737 1, 368	257 340	5, 107 13, 660	2, 122 4, 110	8, 196 11, 545	199, 639 227, 071	1, 891 2, 664	7, 908 10, 986	24. 57 20. 11	( <sup>7</sup> )

<sup>&</sup>lt;sup>1</sup> Excludes transitional claims.

<sup>2</sup> Total, part-total, and partial.

<sup>3</sup> Not adjusted for voided benefit checks and transfers under interstate combined-wage plan.

<sup>4</sup> Unemployment represented by weeks of unemployment claimed under the State and railroad unemployment insurance programs and the veterans' unemployment allowance program. State distribution excludes railroad unemployment insurance claims.

<sup>Includes estimate for New York.
Data not received.
Data not available.</sup> 

Source: Department of Labor, Bureau of Employment Security, and affiliated State agencies.

Table 9.—Public assistance in the United States, by month, July 1949-July 1950

Year and month	Total	Old-age		lependent ldren	Aid to	General	Total	Old-age	chile	ependent dren	Aid to	General
-1 100 100 10		assistance	Families	Children	the band	assistance		assistance	Families	Children	the blind	assistance
777		1	Number of	recipients		- I To	Percentage change from previous m				us month	
July		2, 661, 257 2, 679, 962 2, 697, 721 2, 715, 731 2, 735, 987 2, 761, 507 2, 761, 507 2, 760, 379 2, 768, 693 2, 781, 696 2, 790, 068	543, 541 551, 716 559, 910 571, 480 585, 411 599, 288 610, 437 621, 977 634, 676 641, 875 050, 910 054, 217 653, 491	1, 381, 957 1, 402, 033 1, 423, 447 1, 453, 922 1, 486, 404 1, 520, 908 1, 550, 191 1, 580, 646 1, 612, 478 1, 628, 882 1, 651, 216 1, 659, 766 1, 657, 706	89, 929 90, 513 91, 112 91, 599 92, 164 92, 747 93, 109 93, 627 94, 962 94, 453 94, 958 95, 418 95, 857	461, 000 475, 000 479, 000 497, 000 543, 000 562, 000 637, 000 682, 000 685, 000 256, 000 499, 000		+.7 +.7 +.7 +.7 +.5 (3) +.5 +.3 +.3	+1.3 +1.5 +1.5 +2.1 +2.4 +2.4 +1.8 +1.9 +2.0 +1.1 +1.4 +.5	+1.2 +1.5 +1.5 +2.1 +2.2 +2.3 +1.9 +2.0 +1.0 +1.4 +.5 1	+0.7 +6 +7 +5 +6 +6 +6 +6 +5 +4 +5 +5 +5 +5 +5 +5 +6 +5 +6 +6 +6 +6 +7 +7 +6 +6 +7 +7 +6 +7 +7 +7 +7 +7 +7 +7 +7 +7 +7 +7 +7 +7	+0.1 +2.9 +3.8 +0.1 +3.7 +6.0 -7.1 -6.2 -7.2 -4.9
		1	mount of	assistance	1	14-		Percentag	e change f	ram previo	us month	but real
July	184, 114, 698 187, 608, 987 189, 896, 770 195, 798, 102	\$115, 473, 593 116, 641, 091 119, 156, 207 119, 710, 542 120, 852, 028 122, 458, 049	40, 9, 41, 9, 43, 25	30, 120 24, 594 58, 083 40, 720 81, 620 57, 297	\$4, 066, 459 4, 108, 013 4, 200, 697 4, 196, 508 4, 238, 454 4, 276, 137	\$21, 971, 000 23, 141, 000 23, 294, 000 24, 049, 000 27, 426, 000 28, 387, 000	+0.8 +1.7 +1.9 +1.2 +3.1 +1.9	+0.9 +1.0 +2.2 +.5 +1.0 +1.8	#	1.8 1.8 2.4 3.2	+1.1 +1.0 +2.3 1 +1.0 +.9	-0.8 +3.3 +.7 +3.9 +14.0 +3.5
January February March April May, June	203, 119, 655 205, 285, 492 201, 107, 272 199, 236, 889 197, 011, 648	122, 786, 247 122, 334, 420 121, 284, 952 120, 930, 268 122, 474, 273 122, 350, 629 121, 785, 828	45, 63	4, 568 4, 991	4, 300, 921 4, 318, 936 4, 345, 343 4, 318, 877 4, 364, 048 4, 394, 028 4, 390, 279	29, 186, 000 30, 831, 000 33, 141, 000 29, 496, 000 26, 444, 000 24, 232, 000 22, 708, 000	+.7 +1.0 +1.1 -2.0 9 -1.1 -1.2	+.3 4 9 3 +1.3 1 5	many on 1		+.6 +.4 +.6 6 +1.0 +.7 1	+2.8 +5.6 +7.5 -11.0 -10.3 -8.4 -6.1

<sup>&</sup>lt;sup>1</sup> Data subject to revision. Excludes programs administered without Federal participation in States admini\_tering such programs concurrently with programs under the Social Security Act.

<sup>2</sup> Decrease of less than 0.05 percent.

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Table 10 .- Old-age assistance: Recipients and payments to recipients, by State, July 1950

State	Number of recip- ients	Payments to re- cipients		Percentage change from—						Payments to re- cipients		Percentage change from-			
		Total amount	Aver-	June 1950 in-		July 1949 in-		State	Number of recip- ients	Total	Aver-	June 1950 in-		July 1949 in-	
				Num- ber	Amount	Num- ber	Amount			amount	age	Num- ber	Amount	Num- ber	Amoun
Total 2	2, 796, 769	\$121, 785, 828	\$43, 55	+0.2	-0.5	+5.8	+5.5	Mo	131, 854 11, 774	\$5, 778, 698 626, 458	\$43. 83 53. 21	+0.3			+9.0
A Sec	81, 926	1, 655, 562	20. 21	+.8	6	+10.2	-1.6	Mont Nebr	23, 878	1, 050, 628	44. 00	1 +.1	8 +.2		
Alaska	1, 606	96, 086	59, 83	T.1	+.8	+6.4	+12.1	Nev	2,672	144, 546	54. 10	+.6	+.7	+9.8	+8.1
Ariz	13, 679	665, 359	48, 64	+2.5		+17.9	+7.7	N. H	7, 468	330, 963	44.32	4.2	+.5	+4.9	+6.1
Ark	67, 717	1, 757, 615	25. 96	+1.5	+1.8	+21.3	+50.2		1, 100			1	1.0	1 4. 0	7.07
Calif	268, 355	18, 969, 458	70.60	+.1	+.2	+7.3	+7.3	N. J	24, 533	1, 203, 812	49. 07	(8)	1	+3.4	+8.1
Colo.*	50, 600	3, 321, 967	65, 65	+.3	+.2	+5.9	+3.7	N. Mex	10, 132	329, 648	32.54	+1.4	+1.5	+7.0	+21
Conn	19, 903	1, 242, 243	62.41	+1.0	+1.8	+16.4	+33.8	N. Y	120, 897	6, 255, 410	51.74	(3)	5	+3.6	+1.8
Del	1,720	49, 384	28. 71	+1.4	+1.4	+12.9	+14.9	N. C	62, 004	1, 376, 600	22. 20	+1.0	+.7	+12.4	+15.6
D. C	2,850	111, 796	39. 23	+.2	+.7	+8.5	+1.6	N. Dak	8, 975	437, 099	48.70	+.2	+.6	+2.2	+7.8
Pla	69, 520	2, 423, 926	34.87	+.4	-13.3	+5.8	+9.2	Ohio	125, 618	5, 760, 571	45. 86	1	3	+.2	-1.6
Ga	102, 329	2, 401, 631	23, 47	+1.0	+1.3	+8.3	+23.2	Okla Oreg	100, 768 23, 937	4, 872, 166 1, 283, 333	45. 37 53. 61	(4)	1.2	+.1	-12.9
fawali	2, 481	80, 670	32, 52	+.5	4	+6.2	-1.7	Pa	91, 801	3, 446, 294	37. 54	T. 5	4	+4.1	+18.2
daho	11, 369	491, 293	43. 21	6	-9.0	+6.7	-1.2	R. I	10, 405	485, 487	46, 66	+.4	+1.0	+6.7	+10.0
11	125, 643	5, 320, 957	42, 35	5	2	8	-6.3	****	20, 200	400, 401	30.00	1.0	1 2.0	100	T rec o
nd	52, 317	1, 899, 155	36, 30	+.2	+.4	+4.4	+7.6	S. C	42,015	869, 773	20.70	2	-16.9	+10.7	+5.8
owa	49, 363	2, 445, 720	49. 55	(3)	+.4	+1.9	+4.7	8. Dak	12, 186	478, 447	39. 26	+.1	+.4	+1.8	+4.5
Cans	39, 119	1, 959, 447	50.09	+.1	+.1	+4.5	+4.7	Tenn	66, 232	2, 065, 569	31. 19	+.0	+.9	+9.5	+10.9
у	68, 096	1, 400, 106	20.56	+.7	-7.6	+14.2	+12.6	Tex	225, 715	7, 591, 810	33. 63	+.3	+.3	+4.3	+25
4	119, 831	5, 671, 397	47. 33	5	4	+1.2	+1.8	Utah	10, 149	455, 329	44.86	+.1	1	+.8	+5.8
faine	15, 134	673, 489	44. 50	+.5	+.8	+8.8	+16.6	Vt	6, 889	245, 306	35. 61	+.6	+.8	+6.6	+11.0
	10 100	480.004	27 04			100		Va	19, 849	428, 308	21. 58	+.7	+.6	+9.3	+17.8
fd	12, 163	452, 994 6, 636, 054	37. 24 65. 43	+.5	+.6	+2.4	+2.5	Wash	73, 862	4, 819, 223	65. 25	1.3	8	+6.1	+3.5
fass	100, 505	4, 721, 186	46.97		T.1	+5.5	+15.9	W. Va	26, 871	730, 957	27. 20	+.4		+13.1	+13.6
fich	55, 950	2, 779, 985	49. 60	+.1	1.1	+1.4	+3.4	Wis	52, 986	2, 292, 044 235, 075	43. 26 55. 35	+.3	+.4	+7.1	+11.2
finn	65, 457	1, 264, 794	19. 32	3	-10.5	+10.7	+13.8	Wyo	4, 247	200, 075	60. 30	+.2	+.3	+4.1	+4.0

<sup>1</sup> For definition of terms see the Bulletin, January 1948, pp. 24-26. All data subject to revision.
2 Includes 3,795 recipients under 65 years of age in Colorado and payments to
3 these recipients; such payments are made without Federal participation.
4 Decrease of less than 0.05 percent.
5 Decrease of less than 0.05 percent.

Table 11 .- Aid to the blind: Recipients and payments to recipients, by State, July 1950 1

inount

+9.0 -14.9 +5.1 +9.0 +6.0

+5.3 +2.1 +1.8 +15.6 +7.8 -1.6 12.9 15.2 -2.8 10.0

-5.8 -4.5 10.9 -2.5 -5.8 11.9 17.8 -3.5 13.6

		Paymen recipie		Percentage change from—					
State	Num- ber of recip- ients	Total	A ver-	June	1950 in-	July 1949 in-			
	jenes	amount	age	Num- ber	Amount	Num- ber	Amount		
Total 2	95, 857	\$4, 390, 279	\$45. 80	+0.5	-0.1	+6.6	+8.0		
Total, 47 States 3	77, 532	3, 658, 558	47. 19	+.8	2	+8.0	+9. 8		
Ala	1, 491 834	33, 857 50, 832	22. 71 60. 95	+1.6 +1.2	+2.8	+13.9	+3.5		
Ark	1, 993	61, 431	30, 82	+1.3	+1.8	+12.9	+41.1		
Calif. <sup>3</sup> Colo	10, 456	863, 914	82, 62	+.6	+.7	+14.1	+14.2		
Colo	382	20, 880 16, 758	54, 66	+.5	8	-2.1	-4.8		
Conn	271	16, 758	61.84	+2.3	+2.0	+44.9	+74.4		
Del	194	8, 500	44. 12	+7.2	+8.1	+44.9 +16.2 +9.7	+28.3		
D. C	261	10, 721	41.08	-1.5	-11.4	+0.7	+1.9		
Fla Ga	3, 317 2, 723	126, 736 76, 074	38, 21 27, 94	+1.3	+1.9		+11.0		
Hawaii	111	4, 190	37. 75	0	+.4	(4)	(4)		
[dabo	214	9, 950	46, 50	+.9	-8.9	+4.9	-8.8		
M	4, 377	200, 499	45. 81	8	2	-3.5	-5.4		
[nd	1, 894	73, 710	38, 92	+.2	4	+2.5	+6.8		
lowa	1, 233	* 70, 626 35, 330	57, 28 50, 83	+.8	+.7	+3.5	+12.3		
Kans	2, 350	51, 640	21. 97	+1.1	-6.9	+12.2	+11.2		
A	1, 846		42.92	4	+.1		+10.0		
Maine	008	30, 189	45, 19	+.8	+1.0	+2.6	+9.3		
Md	478	19, 402	40.72	-2.0	-2.2		+1.4		
Mass	1, 503	100,006	66. 54	+1.0		+9.5	+18.3		
Mich	1, 862	95, 022	51.03	2	1	+9.9	+13.9		
Minn	1, 065 2, 883	61, 346	56. 54	3	-1.4	+1.5	+1.5		
Mins	2, 883	76, 179	26. 42	+.4	(7)	+12.9	+15.8		
Mo	£, 788 523	* 111, 590 30, 022	57. 40	(1)	(1)	+.8	+18.3		
Nebr	708	41, 619	58. 78	+1.3	451	+26.0	+41.9		
Nev	31	1,719	(4)	(4)	(4)	(4)	(4)		
V. H	821	15, 577	48. 53	8		+1.6	+6.2		
V. J	762	41, 218	54.09	+.1		+10.9	+12.6		
N. Mex	497	15, 963	32.12	+2.7	+2.1	+8.8	-8.4		
V. Y	3, 943	228, 429	57.93	1	7	+4.2	+1.4		
V. C	4, 204	143, 054	34. 03	+1.4		+12.6	+26.1		
N. Dak	114	5, 417 174, 918	47.52	-2.6	-10.6	-1.7	-1.2		
Ohio	3, 877		45.12	+.3	T-2	+6, 2 +1, 0	+8.1		
Okla Oreg	2, 700 386	126, 801 24, 137	46. 96 62. 53	+.3	T.8	+1.3	+12.2		
reg	15, 506	618, 488	39, 89	7.8	1.7	+1.3	+1.0		
R. I.	174	9, 306	53, 48	-1.7	-1.0	+10.8	+14.9		
. C	1, 516	38, 132	25. 18	4	-20.8		-5.9		
. Dak	228	7, 970	35. 42	0	+.2	+6.1	+7.8		
renn	2, 626	100, 214	38, 16	+.5	+.8	+14.3	+20.2		
Tex	6, 492	246, 790	38. 01	+.7	+.7	+6.7	+5.1		
Itah	210	10, 336	49. 22	+3.2	+.3	+3.4	+6.7		
7t	192 1, 558	7, 444 45, 896	38, 77 29, 46	+3.2	7-3. 0	+10.7	+18.2		
70			407, 401	7.0	2	T 10. ()	7 40%		
/a				-1. 9	- 0	L15 9	-114 9		
Vash.	836	64, 857	77. 58	+.8	8	+15.2	+14.8		
/a				+.8 +.5 +.3	+21.6	+15.2	+14.8 +13.9 +8.6		

<sup>1</sup> For definition of terms see the Bulletin, January 1948, pp. 24-28. Figures in italics represent programs administered without Federal participation. Data exclude program in Connecticut administered without Federal participation concurrently with program under the Social Security Act. Alaska does not administer aid to the blind. All data subject to revision.

<sup>3</sup> Includes 592 recipients of aid to the partially self-supporting blind in California and 13 in Washington and payments to these recipients for whom Federal funds are not available.

<sup>3</sup> States with plans approved by the Social Security Administration. Includes recipients of and payments for aid to the partially self-supporting blind in California and Washington.

<sup>4</sup> Average payment not calculated on base of less than 50 recipients; percentage change, on less than 100 recipients.

<sup>5</sup> Excludes cost of medical care, for which payments are made to recipients quarterly.

quarterly.

6 Represents statutory monthly pension of \$40 per recipient; excludes payment for other than a month.

7 Increase of less than 0.05 percent.

Table 12.—General assistance: Cases and payments to cases, by States, July 1950 1

		Payments t	to cases	Percentage change from—					
State	Num- ber of	(France)		June	1950 in—	July 1949 in—			
	cases	Total	Average	Num- ber	Amount	Num- ber	Amount		
Total 1	499, 000	\$22, 708, 000	\$45. 47	-4.9	-6.1	+8.2	+8.4		
Ala	8, 984 105 1, 487 2, 629 38, 279 4, 308 5, 472 1, 165 1, 633 4, 900	49, 951 33, 394 1, 747, 484 160, 563 5 272, 628 38, 154 71, 228	30. 10 33. 59 12. 75 45. 66 36. 76 49. 82 32. 78	-2.8 -8.4	4 -34.6 8 -9.1 -8.0 -8.0	+31.0 (3) +6.1 +6.1 +4.8 +8.1 -2.9 +2.6 +17.3	(*) +7.0 +3.8 -5.2 +7.9 -3.4 -3.8		
Ga	3, 264 4, 180 513 39, 334 12, 026 3, 669 4, 677 2, 900 27, 437 3, 785	214, 178 16, 632 1, 913, 959 317, 434 98, 974 172, 552 6 67, 500 784, 484	32, 42 48, 66 26, 40 25, 68 36, 89 23, 28	-2.5 -3.5 -8.4 -2.8 -2.3 -3.3	-8.1 -5.6 -3.9 -7.4 -1.8 +1.7	+4.8 +90.3 +6.7 +9.8 -4.1 -9.2 -5.1 -7.5 +15.8 +22.3	+76.6 +7.7 -4.1 +.9 -10.2 -22.6 -2.8 -18.4		
Md	17, 138 1, 257 1, 394 4 300	1, 165, 138 1, 065, 116 259, 540 8, 033 562, 494	43. 19 41. 93 11. 14 32. 82 38. 15 33. 00	-12.0 -8.2 +3.3 6 -3.6	-3.6 -14.5 -13.1 +.9 +.4 3 -3.8	-19.4 $-3.3$ $+19.4$	+18.8 +34.2 +.4		
N. J. <sup>4</sup> N. Mex N. Y		680, 000 40, 635 6, 236, 359 38, 577 26, 662 1, 213, 007 106, 248 289, 415 2, 406, 837	23, 93 70, 87 14, 98 35, 06 41, 45	8 -3.6 -3.3 -4.0 -9.0 (II)	1 -4.0 1 -7.7 -11.1 -11.1 -11.4 -7.5	-5.4 +15.6 +1.7 +13.1 -5.2 (19)	-1.8 +12.0 +6.1		
J. C		18, 545 37, 442 94, 000 109, 212 13 35, 000	25. 33 12. 57 44. 96	+3.0 0 -1.5 -0.2	-10.5 +4.0 -1.2 -4.5 -10.0	+14. 4 +11. 9 +19. 5 +13. 4 +4. 6	+10.3		

1 For definition of terms see the Bulletin, January 1948, pp. 24-26. All data subject to revision.

2 Partly estimated; does not represent sum of State figures because total excludes for Indiana and New Jersey payments made for, and an estimated number of cases receiving, medical care, hospitalization, and burial only.

3 Percentage change not calculated on base of less than 100 cases.

4 State program only; excludes program administered by local officials.

5 Partly estimated.

7 Excludes assistance in kind and cases receiving assistance in kind only and, for a few counties, cash payments and cases receiving cash payments. Amount of payments shown represents about 60 percent of total.

5 Includes unknown number of cases receiving medical care, hospitalization, and burial only, and total payments for these services.

8 Estimated.

10 Includes cases receiving medical care only.

11 Includes 4,010 cases and payments of \$153,681 representing supplementation of aid to dependent children payments.

12 Excludes estimated duplication between programs; 1,612 cases were aided by county commissioners and 6,022 cases under program administered by State Board of Public Welfare. Average per case and procentage changes not computed.

13 Extimated on basis of reports from a sample of cities and towns. puted.

13 Estimated on basis of reports from a sample of cities and towns.

Table 13.-Aid to dependent children: Recipients and payments to recipients, by State, July 1950

	Number o	f recipients	Payments to recipients		Percentage change from—						
-mod surach uniterest from		Children	Total amount	Average per family		June 1950 in-	-	July 1949 in-			
al state State	Families				Number of—			Number of—		133 77	
Number   Number   Number   Number					Families	Children	Amount	Families	Children	Amount	
Total	653, 491	1, 657, 706	\$45, 843, 007	\$70.15	-0.1	-0.1	-0.4	+20.2	+20.0	+16.0	
Total, 50 States 3	653, 458	1, 657, 611	45, 841, 752	70. 15	1	-,1	4	+20.2	+20.0	+16.0	
Alabama Alaska Arizona Arkansas California Colorado Connecticut Delaware District of Columbia Florida	17, 925 640 3, 920 17, 690 51, 827 5, 513 5, 263 6, 2, 099 27, 674	49, 422 1, 497 11, 119 45, 867 118, 675 14, 927 12, 176 1, 982 6, 360 67, 451	533, 562 35, 690 295, 472 742, 731 5, 609, 431 436, 760 612, 917 49, 976 153, 648 1, 227, 871	29. 77 55. 77 75. 38 41. 99 109. 39 79. 22 116. 46 71. 91 73. 20 44. 37	+1.8 0 +.3 +2.7 +3.4 -1.5 +2.3 -1.0 +.4 +1.0	+1.92 +.6 +2.7 +3.3 -1.5 +2.1 -1.7 +.3 +1.1	-1.0 +.2 -10.9 +2.7 +2.3 -1.4 +8.5 -1.6 4 +1.7	+31. 1 +37. 3 +23. 1 +51. 7 +108. 6 +10. 0 +46. 7 +31. 1 +19. 1 +20. 7	+32.6 +37.6 +23.3 +52.7 +114.7 +9.5 +40.4 +26.3 +18.9 +20.3	+7.8 +10.8 +7.0 +71.2 +102.0 +16.8 +65.2 +29.6 +8.7 +27.8	
Georgia Hawaii Idaho Illinois Indiana Iowa Kansas Kentucky Louisiana Maine	15, 677 4, 031 2, 523 24, 182 11, 602 5, 232 5, 193 23, 520 29, 641 4, 091	40,000 11,880 6,313 62,286 28,009 13,390 13,469 59,620 76,377 10,570	732, 206 357, 563 237, 624 2, 209, 052 770, 686 407, 505 334, 189 880, 100 1, 447, 175 264, 852	46. 71 88. 70 94. 18 91. 35 66. 43 77. 89 64. 35 37. 42 48. 82 64. 74	+2.8 +.5 6 -1.6 +.3 6 -2.6 +2.5 -1.9 +.5	+2.6 +.1 4 -1.4 +.2 5 -2.6 +2.9 -1.8 +.4	+3. 2 +1. 1 -4. 0 -1. 4 +3 4 -2. 4 -1. 4 -1. 7 +. 4	+25.4 +76.5 +17.0 -4.1 +22.9 +12.4 +1.3 +21.5 +17.5 +25.8	+24.1 +74.9 +15.3 -2.9 +19.8 +12.8 +2.0 +22.4 +16.9 +19.7	+43.0 +77.4 +15.1 -13.5 +40.4 +30.3 -20.7 +16.3 -2.7 +23.0	
Maryland Massachusetts Michigan Minnesota Mississippi Missouri Montana Nebraska Nevada	6, 427 13, 478 27, 707 7, 967 13, 138 26, 250 2, 375 3, 669 35 1, 641	18, 857 32, 517 63, 346 20, 201 36, 439 65, 208 6, 092 8, 787 95 4, 081	498, 356 1, 510, 903 2, 442, 121 731, 591 356, 361 1, 377, 375 186, 594 302, 320 1, 255 147, 507	77. 54 112. 10 88. 14 91. 83 27. 12 52. 47 78. 57 82. 40 (4)	-1.0 8 -1.1 8 +.9 +.5 -4.7 2 (*)	-1. 4 5 9 7 +1. 0 +. 2 -5. 0 +. 4 (*)	-1.2 -1.3 -1.2 -3 +1.0 +.2 -2.6 5 (*)	+18. 4 +14. 1 +10. 6 +6. 3 +56. 1 +9. 6 +13. 1 +9. 4 (4)	+15.8 +12.9 +9.4 +6.1 +59.5 +6.9 +11.9 +10.0 (4)	+11.1 +14.0 +13.3 +17.2 +59.6 +7.6 +20.6 +6.4 (4)	
New Jersey New Mexico New York North Carolina North Dakota Dhio <sup>1</sup> Dkiahoma Dregon Pennsylvania Rhude Island	5, 539 5, 168 58, 687 15, 604 1, 829 14, 688 22, 964 3, 825 51, 878 3, 818	13, 962 13, 482 134, 802 43, 403 4, 973 39, 665 58, 527 9, 568 133, 064 9, 073	510, 603 253, 126 5, 918, 226 678, 885 181, 153 901, 638 1, 041, 050 398, 262 4, 378, 000 333, 968	92. 18 48. 98 100. 84 43. 51 99. 04 61. 39 45. 33 104. 12 84. 39 87. 47	9 +.8 8 +.7 8 +.3 9 2 2 6	8 +1.0 -1.0 +.2 2 +.5 9 +.2 -2.6 2	+.2 +1.4 -1.3 +.5 1 +1.8 5 -1.0 -3.0 +.1	+9.1 +3.8 +10.0 +25.7 +7.7 +17.3 -4.9 +19.0 +9.8 +14.9	+6.1 +5.5 +9.3 +23.7 +8.4 +17.0 -4.4 +19.1 +9.0 +10.9	+20.2 -2.7 +3.6 +31.2 +7.3 +18.6 -17.5 +17.0 +17.3	
South Carolina	7, 541 2, 368 25, 348 19, 073 3, 483 1, 040 8, 170 12, 508	21, 518 5, 751 67, 979 53, 600 8, 890 2, 830 23, 156 29, 379 52, 968 22, 614 1, 489	201, 992 150, 460 1, 227, 727 817, 236 295, 227 56, 687 382, 204 1, 194, 448 1, 036, 188 877, 803 54, 731	26. 79 63. 54 48. 43 42. 85 84. 76 54. 51 46. 78 95. 40 55. 51 96. 36 97. 73	-10.5 +.3 +.7 +.5 -1.0 7 (7) -2.3 +.6 -2.6 -2.4	-10.6 +.4 +.7 +.6 8 (*) -2.5 +.9 -2.6 -2.0	-34.7 +.6 +.8 +.7 7 7 2.6 -4.2 +18.8 -3.2 -2.1	-, 3 +16, 9 +31, 5 +12, 5 +6, 0 +14, 5 +22, 8 +11, 6 +43, 8 +10, 5 +16, 2	+ 2 +15.1 +31.3 +13.7 +5.8 +14.6 +22.6 +10.8 +50.8 +10.2 +14.2	-7.8 +17.8 +32.3 +4.0 -4.4 +22.4 +33.7 -21.1 +50.7 +12.8 +18.8	

<sup>&</sup>lt;sup>1</sup> For definition of terms see the Bulletin, January 1948, pp. 24-26. Figures in italics represent program administered without Federal participation. Data exclude programs in Florida, Kentucky, and Nebraska administered without Federal participation concurrently with programs under the Social Security Act. All data subject to revision.

<sup>1</sup> States with plans approved by the Social Security Administration.

<sup>2</sup> Excludes cost of medical care, for which payments are made to recipients quarterly.

<sup>4</sup> Average payment not calculated on base of less than 50 families; percentage change, on less than 100 families.

<sup>5</sup> In addition to these payments from aid to dependent children funds, supplemental payments of \$153,681 from general assistance funds were made to 4,010 families.

<sup>6</sup> Increase of less than 0.05 percent.

<sup>7</sup> Decrease of less than 0.05 percent.